

STATE OF ALASKA
COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT
EXECUTIVE SUMMARY OF September 6-7, 2012 MEETING
The Landing, Best Western
3434 Tongass Avenue, Ketchikan, AK

Call to Order: By Vice-Chair Irwin at 9:05 am Thursday September 6, 2012.

Council Members Present: **Richard Irwin** (Public Member); **Commissioner Joseph Masters** (Department of Public Safety/DPS); **Melissa Stone** (Department of Health and Social Services/HSS); **Rick Svobodny** (Department of Law/LAW).

Council Members On-line: **Carmen Gutierrez** (Department of Corrections/DOC); **Patricia Owen** (Department of Education and Early Development/DEED).

Council Members Absent: **Chair Cushing**, (Public Member) showed up after lunch; **Rachel Gernat** (Public Member); **Jackie Hill** (Public Member).

CDVSA Staff Present: **Lauree Morton, Dianne Lanuza, and Angie Wells.**

Others Present: **Peggy Brown** (Alaska Network on Domestic Violence and Sexual Assault); **Naomi Michalsen** (Women in Safe Homes); **Kim Kilkenny** (Working Against Violence for Everyone); **Saralyn Tabachnick** (Aiding Women in Abuse and Rape Emergencies); **Katie Goodale** and **Colleen Watson** (Helping Ourselves Prevent Emergencies).

Present On-Line: **Linda Hoven, Freda Westman and Annie Whittey** (CDVSA).

Conflict Inquiry: None

Approval of Agenda:

Ms. Morton advised that Chair Cushing would be coming in late, due to weather issues, and should be here after lunch. Ms. Stone had a previous meeting that she needed to attend this morning, but will be in around 10:30 am. Ms. Gutierrez had a budget hearing to attend and is hoping to be available by phone when possible. Ms. Gernat had plans made before she became a public member and apologized that she could not reschedule. Ms. Hill will likely be resigning from the Council, due to accepting an executive director position for the Maniilaq Family Crisis Center, which is one of our funded programs.

Approval of Agenda continued:

Ms. Morton stated that this meeting will be informational only until we have a quorum, and suggested moving the Statewide SART Outcomes discussion from tomorrow afternoon to this morning before lunch.

Approval of Minutes:

Ms. Morton asked the Council to look at minutes from our 4th Quarter meeting in Palmer and note any changes. There is no quorum at this time, but they could be looked over.

Richard noted a correction that needed to be made on page 17.

Ms. Morton advised to Move to funding meeting minutes.

Richard mentioned how grateful he was to have walked through the process and come to a good conclusion. He then thanked Ms. Morton for all of her hard work.

Mr. Irwin stated that they would come back to the minutes later and vote for approval.

Executive Director Report:

Ms. Morton started her report with a broad overview of our expenditures, explained the funding sources, and gave their balances. She then highlighted the meeting packet information.

Ms. Morton stated for the record that the Council's Administrative Officer, Dianne Lanuza was present and responsible for the report before them, the accurate data, getting all of our accounts in order, streamlining our processes, and thanked her for doing a great job.

Page 28 shows what our total authorization is and our different expenditure components. It gives the balance and the funding sources; general fund, Inter agency receipts and federal grants. It shows how much we have spent just the first month of the fiscal year, since this meeting came up so soon, we were unable to give you a longer look, but that information will be available in the November.

Page 29 shows all of our Federal Grants, the start date, the end date, the amount, how much we have expended to date, and the remainder. That way we stay on track to getting those funds expended at the correct time. Ms. Morton explained that we recently had to send \$61.00 back that we were unable to expend.

Mr. Svobodny was impressed that it was only a small amount being sent back, stating the Council should get an award for that.

Ms. Morton confirmed that the Council had been awarded the federal fiscal year 12 Sexual Assault Services Program (SASP) grant. We will start the process for accepting that award, which is \$250,000 and is for 2 years. There is a plan in place, previously adopted, to carry forward with those funds. However, in January we will be looking at developing a new plan for those funds. These funds are only available to provide direct services to victims of sexual assault. So, they cannot be used to pay for forensic exams, or any prevention, or any training, it is specifically for direct services.

We have also received the Federal fiscal year 12 Services Training Officers & Prosecutors (STOP) funding. This is the third year of a three year plan to expend those funds. We will be gathering the stakeholders together and developing a new 3 year plan. Components of this will be on the agenda in November.

Ms. Morton then answered questions from Council members about financial information. Commissioner Masters reiterated the fact that the State has a huge financial commitment to funding the agencies of Domestic Violence and Sexual Assault.

Ms. Morton moved on to Page 32, Overview of Legislation proposed and passed at our last session. Page 33 shows items that were brought up that did not pass. These items will need to be reintroduced in the next Session but must go through the whole process again. It does not get

picked up where it stopped. One of our requirements is producing an annual report to the Governor and to discuss the need for possible legislation changes.

Mr. Morton mentioned that the Alaska Victimization Survey for FY12 was conducted in Bethel, Sitka and Kodiak. The Bethel and Sitka results have been completed and Kodiak results should be done in a few weeks. We are working with those communities now on dates to roll out the survey results in their communities. Those dates will be throughout the month of October. Ms. Morton also stated that the results are high and what they had expected to see.

Ms. Morton updated the Council on the activity between Head Start and the Council. Ms. Morton had met with Paul Sugar, Statewide Coordinator for the programs and will be meeting with the co-chairs of the Head Start Leadership Group. They will start working toward getting on their statewide conference agenda for a couple of workshops; talking about protective factors, evidence based programs for working with young children, and parents and the possibilities of head start participating the prevention efforts through the Governor's Initiative. Eleven of the sixteen head starts in the state are tribal organizations. There are 35 to 38 hundred children age zero through five that participate in Head Start. This is a good connection to be establishing.

Ms. Owen would like to know how many are eligible for Head Start, but not in Head Start, and commented that those numbers seem to be low.

Ms. Morton moved forward with a couple of prevention updates:

We have just completed our first Coaching Boys into Men training in Anchorage. There were 35 participants. They have been asked for evaluations using the Survey Monkey. We don't have those results at this time. Ms. Morton noted that each Council member had a Coaching Boys into Men Toolkit in front of them to look through and then explained the training in more detail. This is a particular interest of the Governor and we will be having this training again early next year. We are looking at some ways to adjust the training to be more Alaska focused. And have more Alaska based people talk about their experiences. The Alaska Schools Activity Association (ASAA) wants to participate in implementing this program and will incorporate it into their training expectations for coaches. Ms. Owen commented that the Council found the perfect partners with the ASAA.

The upcoming Prevention Summit will be held the second week of November. Community teams are going to be gathering together to look at: prevention, strategies, and explore ways to incorporate prevention activities/programs into their community work in ending domestic violence and sexual assault. There are several statewide speakers and some national folks (Green Dot, Coaching Boys into Men and Girls on the Run). Several of our prevention specialists in Alaska have been working together to get this conference up and going. Also, some of the Lead On participants will be staying to attend the first part of the Summit.

Ms. Morton then referred to a handout with an update on the Task Force recommendations. This will show what has been completed and also items that are ongoing. We may be talking about extending the Council's Sunset. Also, on the November agenda, we should look at our 14 statutory mandates and determine whether or not we think their needs to be any revision and make sure that they are still applicable today.

Ms. Morton then moved on to the Batterer Intervention Program Task Force recommendations. She noted first some corrections in the packet and that later in the agenda there will be a report with action items required to move forward and complete this process. A previous Council had established a Task Force, or sub-committee, to look at BIP's; their effectiveness, ways to collect data and interested in recidivism. However, that was suspended. Ms. Morton then gave a quick summary of this event. Recently, we concluded the final BIP Round Table Discussion, a series of three meetings composed of service providers and interested stakeholders. They looked at the BIPs and have some recommendations for the Council. This work was then reviewed by the Council's BIPs Committee; Ms. Gutierrez and Ms. Stone. Ms. Morton feels that we have an opportunity to present a good plan of how we are going to meet this recommendation and what we feel would be the best course to take in dealing with the programs. And, that will meet the intent of this recommendation.

Moving on to the Programs Quarterly reports, Ms. Morton pointed out specific information that the Council had been interested in. She advised that this report is going to look different starting in the 3rd Quarter Packet. This year we chose 7 outcome measures, for the programs to survey their participants about, so it won't just be the FVPSA measures.

Ms. Morton highlighted the fact that the programs are really interacting with their communities, this shows openness that communities are having working with these issues.

Ms. Morton answered questions from the Council on information within the Quarterly Reports and the rest of the packet. She also stated that in regard to Mr. Irwin's question about the Office of Children's Services (OCS), she would schedule the SAFTEE Project in the 2nd Quarter meeting agenda. SAFTEE is a joint effort between the Network, the Council and the Office of Children's Services.

A discussion on OCS began amongst Board members and others attending the meeting. Mr. Irwin asked that we contact Christy Laughton, and have more conversation.

Ms. Morton moved on to the BIP statistics and narrative reports; the Prison Batterer's Programs (PBP) statistics and narrative reports and described some issues with the PBP's at this time. Ms. Morton gave the Council a draft of the first 4th R evaluation.

Ms. Morton advised the Council that Bahiyyih Parish was working on a new BIP's on-line data base. It will be housed within the Department of Public Safety. This will help track the offenders and the different programs they attend. She is also, working on an update for the Victim Service data base. Bahiyyih has made giants steps forward in the utilization and accuracy of our data base. She is very appreciated.

-break-

Council Committee Reports:

Grants Committee:

Ms. Stone shared that the Grants Committee, (Chair Cushing and Ms. Stone) met twice. CDVSA staff sent out a survey to the shelter providers to get input on the grant funding process. Eleven

of the fifteen responded to the survey. Ms. Stone then read some of the comments from the programs. The Proposal Evaluation Committee (PEC) was also surveyed to get their input. The question remains, why go through an RFP process if it is not really a competitive process.

The recommendation from this committee is that:

- The Council should obtain consultation in order to review the regulations and statutory elements to clarify authority and limitations.
 - To explore alternative funds distribution options.
 - To possibly recommend regulations language change if it is indicated.
 - If there is a recommendation for a different model of funding; to develop an implementation plan and timeline.
- Using site reviews as opposed to grant applications was brought up as a possible option. A discussion then began.
- Ms. Stone advised that we seek consultation on this; any recommendation that came back could be phased in over many years. Ms. Morton said that were some Discretionary Funds available to pay for this, but was unsure of what the cost may be. Ms. Owen and Ms. Brown both thought it would be valuable to get examples from other states. Mr. Svobodny asked if there was a quorum present to vote on the issue.
- Ms. Stone stated, “The recommendation from the grants committee is to direct Council staff to obtain consultation to review the regulations and statutory elements to clarify authority and limitations, to explore alternative funds distribution options, to possibly recommend regulations language change if it is indicated, and if there is a recommendation for a different model of funding, to develop an implementation plan and timeline.”
- Mr. Svobodny seconded the motion.
- More discussion ensued on this topic. The Executive Committee will now set a price amount and work with the Executive Director to move this forward.
- Unanimous, motion carried.
- Ms. Stone then moved onto FVPSA outcome measures, which are required from any program receiving FVPSA funds (about 16 programs). These two questions along with five others that were added by Council staff and programs constitute the Outcome Measures.
- It is the recommendation of the Grants Committee that beginning in October 2012; all grantees will survey all people that they serve asking questions 1-7. This has already been discussed with the providers and they agree that there is real merit in moving this forward.
- Ms. Stone asked how this information would be shared, how would the data be summarized, and does the Council staff have the capacity to follow through. Also, what then is the expectation for some kind of improvement process?

- ❑ A discussion on the Outcome Measures began. Ms. Morton answered questions from the Council Board and gave details about the process. Because this is a voluntary survey, we have asked programs to track how many total participants there were and how many chose to complete the survey. The Council agrees to move forward.

Approval of minutes for both meetings, June 7-8 and July 28th:

With a quorum being present, the Council voted on approval of the minutes.

Commissioner Masters makes a motion to approve the minutes for both meetings.

Mr. Svobodny seconded the motion.

Unanimous, motion carried.

Council Committee Reports continued:

Grants Committee continued:

Ms. Stone advised the Council that the Grants Committee was also looking at the \$300K RSA from the behavioral health alcohol tax, adding that it was a concern of hers to enhance treatment services.

-lunch-

Memorandum of Understanding (MOU) Committee:

Mr. Svobodny reported for the MOU committee and told the Council that the MOU was recommended by the Task Force. It is between the state agencies and the Council. The head of each agency is the signatures'. It basically says that we are to consult and cooperate in aiding the Council in meeting these goals.

Chair Cushing read the resolution, and then asked for a motion to accept this resolution.

Vice-Chair Irwin made a motion to accept this resolution.

Commissioner Masters seconded the motion.

Unanimous, motion carried.

Executive/Administrative Committee:

FY 13 Increment Budget Request presented to the Council to prioritize. Ms. Morton reminded the Council that these increments were submitted last year, but did not make it into the budget, plus an increment to maintain current programs.

- ❑ \$250K Emerging programs

- \$500K Legal Services (5 X 5)
- \$250K Residential Services for Children

Ms. Stone agrees with the increment but not the name, residential has a different meaning in her field. Ms. Morton agreed. Mr. Svobodny asked if these were one-time increments and Ms. Morton replied, “No, these would be increments into our base”.

- \$575K Maintain Current Level of Services
- \$300K Community Prevention Coordinators (four coordinators at \$75K each)

Ms. Owen stated the importance of supporting the soon to be renamed Residential Services for Children, and asked the vision behind it. Ms. Morton answered questions from the Council Board. After a discussion, Chair Cushing asked if there were any recommendation and the Council voiced opinions prioritizing the increments. Then they each submitted a prioritized list to be tallied.

The final prioritized list:

1. Maintain Current Level of Service
2. Emerging programs
3. Services for Children
4. Prevention coordinators
5. Legal Services

Chair Cushing reminded the Council that at the end of the day today, we will meet in the lobby at 4:45 to go to tour the WISH shelter and potluck at the IROK building.

-break-

WISH Presentation

Chair Cushing then introduced the Executive Director at Women in Safe Homes (WISH), Naomi Michalsen. She gave a presentation on their shelter and services.

WISH is a three story, 6 bedroom facility that sleeps 32. It was built in the late 1920's. WISH was established in the 1970's and over the years have worked very hard on changing philosophies and going back to the core values of safety and respect. There are currently 12 full-time employees and 9 part-time at WISH.

Recently, the program has had issues with drainage of rainwater which flooded their panty and lower level of the building, resulting in a \$54K bill to fix the problem. This took up a majority of WISH's operating costs and unrestricted funds. Also, the loss of Tlingit/Haida money has affected the program. They currently rent a building called the IROK which houses all of WISH's programs outside of the shelter, public meetings, teen dating violence projects, and youth meet their in the summertime and after school hours during the school year.

Ms. Michalsen then answered questions from the Council. The Council thanked Naomi for her courage and tenacity through the years, along with giving a great presentation.

Ketchikan Indian Community (KIC) Presentation:

Chair Cushing then introduced Lynn Quan, with Ketchikan Indian Community (KIC). Ms. Quan stated that her title had recently been changed to Tribal Wellness Program Supervisor, due to the restructuring into three branches: elder care program, mental health/substance abuse program and

the victim services, BIP's and tribal general assistance program. There is a staff of 16 at this time. Ms. Quan then updated the Council on projects at KIC and answered questions.

-recess at 4:30 p.m.-

Tour of WISH Shelter:

Council members and staff tour the WISH facility.

Call to Order:

9:10 a.m. Friday, September 7, 2012

Council Comments:

Ms. Stone noted that she was going to do some follow up on the OCS in Palmer due to the last meeting. Also she would be contacting Abused Women's Aid in Crisis (AWAIC) about their difficulties accessing addiction services. Ms. Stone inquired about Bering Sea Women's Group (BSWG) and the problems that they were facing, asking if there was anything more that we could do for them. Ms. Morton told the Council Board that CDVSA staff, program coordinator and research analyst, would be going there soon to provide support and technical assistance. Commissioner Masters commented on the progress that we are making statewide. There is increased communication and a cooperative atmosphere building within state entities.

Mr. Svobodny echoed Commissioner Masters comments, but explained that there seems to be no way of measuring whether the Department of Law is doing a good job and need to educate juries. Ms. Gutierrez updated the Council on what was currently happening within the Department of Corrections.

Chair Cushing reported that Jessica Lawmaster was now the executive director at South Peninsula Haven House (SPHH) in Homer.

Council Committee Reports continued:

Batterers' Intervention Programs (BIPs) Committee:

Discussion began with Ms. Gutierrez referring to Statute 44.28.020 sub-section B, and states that she is supportive of moving authority and responsibility for regulating BIPs over the CDVSA. Ms. Gutierrez is concerned about recommendation #2, changing the name, stating we must also change it in the Statute and regulations as well. She also doesn't feel that the BIPs are actually accountability programs, and are intended to change behavior. She would like to see them remain Batterers' Intervention Programs. The goal of this program is to intervene on these behaviors and stop it.

Mr. Svobodny asked how the Council would enforce these regulations. Ms. Morton stated the Council monitors these programs now. Commissioner Masters asked how much work is DOC responsible for at this time, which would be placed on CDVSA. The Council tabled this issue for further discussion.

Alaska Network on Domestic Violence and Sexual Assault (ANDVSA) Report:

Peggy Brown, Executive Director of the Alaska Network on Domestic Violence and Sexual Assault (ANDVSA, also referred to as the Network), handed out documents to the Council and gave her report.

Ms. Brown highlighted the housing update; the Empowering Choice Housing Program has been completed. It is basically a time-limited, referral based, transitional rental assistance program. It is designed to assist victims that are displaced due to domestic violence and sexual assault. It provides vouchers to participants in 12 communities. The plan also retains preferential placement on waiting lists in Bethel, Cordova and Nome, where there isn't a voucher system. This program should start in early November 2012.

The Network recently surveyed victim service agencies, so there is preliminary data regarding substance abuse and mental health, and what is happening to the people coming to programs. Ms. Brown stated she would give a more formal presentation on the results of this survey at the next Council meeting.

Three attorneys are now with the Pro Bono Program and the number of people requesting services has skyrocketed. Over \$838K worth of in-kind from attorneys was received.

There are some new Executive Directors coming on board, so the Network will be bringing them to Juneau for an orientation.

Ms. Brown gave a quick update on the latest Network meeting. Victim notification was a topic that came up and a process that needs improved. The Network will be working on strategic planning on a five year timeline. Currently working with OCS on the SAFTEE project.

The Network is currently doing research and working with the Victim Rights Law Center on issues pertaining to minors rights. There are questions within the agencies pertaining to minors and services, and consent, this ties in with sex trafficking and mandatory reporting.

Ms. Brown answered questions from the Council and discussion began. Ms. Brown thanked Vice Chair Irwin for his encouraging comments to Naomi Michalsen saying that the longevity of our program directors is at risk. They do a tremendous amount of work that doesn't slow down, and then we ask them to do more.

-break-

Helping Ourselves Prevent Emergencies (HOPE) Presentation

Chair Cushing introduced Katie Goodale the prevention coordinator from Helping Ourselves Prevent Emergencies (HOPE) out of Craig. Ms. Goodale gave Council members a handout detailing the history of HOPE and their efforts in ending violence. Colleen Watson, a public health nurse on Prince of Wales, added to the presentation stating the readiness and support that they are seeing from the Prince of Wales community is encouraging. HOPE is also looking for ways to become a funded program.

Public Comment:

Kim Kilkenny, representing Working Against Violence for Everyone (**WAVE**) out of Petersburg handed out an informative packet giving a brief overview of the program. They are currently seeking funding to become their own independent program.

Saralyn Tabachnick updated the Council on the BIP at Aiding Women in Abuse and Rape Emergencies (**AWARE**). They are implementing a 26 week and a 52 week program and have come up with screening criteria. She then shared a detailed description of the screening criteria. Ms. Tabachnick also commented as to how helpful the BIP Roundtable Discussions have been and appreciates the Council moving forward with them. Ms. Tabachnick answered questions from the Council Board.

Statewide Sexual Assault Response Team (SART) Outcomes:

Ms. Morton updated the Council on the three groups formed from the Statewide Sexual Assault Response Team (SART) meeting: Guidelines, Outcome Measures, and Payment. She stated that the Guidelines Committee had finished, the Outcome Measures Committee would be reported on today, and that the Payment Committee was still having discussion. Ms. Morton presented the goals and objectives to the Council and informed them that at November's meeting they would have specific outcome measures. Ms. Morton then answered questions from the Council.

Girls On The Run:

Saralyn Tabachnick, Executive Director of Aiding Women in Abuse and Rape Emergencies (AWARE), gave a PowerPoint presentation on the Girls on the Run program. Ms. Tabachnick handed out documentation and shared the vision of Girls on the Run, both the International program and the local Southeast program. Today there are over 200 councils in the United States and Canada. A discussion began and Ms. Tabachnick answered questions from the Council.

-lunch-

Council Committee Reports continued:

Batterers' Intervention Programs (BIPs) Committee continued:

Ms. Stone stated that we should decide whether to move forward on this or take more time to discuss each recommendation thoroughly. What do we need to do as homework in order to come to a conclusion at the next meeting?

Ms. Morton summarized the morning discussion saying that:

- The Council was undecided on moving the statutory authority and responsibility for the regulations from DOC to CDVSA.
- How would that impact the work that Council staff would be asked to do
- There was a question about the ability to actually enforce the regulations, if a program was out of compliance.
- What resources would be necessary outside the Council office to do that.

Ms. Morton explained her intention to enter into a contract with Marcia McKenzie for \$4500.00. In which she would do the actual drafting of the regulations. We would have our BIP Roundtable group come up with the concepts, which have to do with coordinated community response, victim safety, offender accountability, and administration (eligibility and approval process). Ms. Morton feels it would be somewhere around 40 hours. She explained the timeline for this process and asked the Council that they at least articulate a plan for dealing with this issue so that it doesn't affect the Sunset Extension.

Mr. Svobodny suggested that the Council go forward with the proposed legislation change, that it gets reviewed and is subject to be withdrawn at the November Council meeting, and we set aside sufficient time to have discussion about all of it. The Council agrees with this suggestion.

-break-

Council Staff Member:

Annie Whittey, program coordinator for the Council, provided an in-depth report giving great detail on her position at CDVSA. Ms. Whittey stated that this was her dream career; one to learn from and grow into.

Possible 2013 Legislation:

Ms. Morton started with the annual report that CDVSA will provide to the Governor with activities and recommendations on possible or necessary legislation. At this time we have three possible legislation changes:

- Moving authority to regulate and approve batterer's intervention program from DOC to the Council.
- Extend the Council's Sunset currently set for 2014. This should be done the year prior.
- Create a single payor system for sexual assault forensic exams statewide.

Ms. Morton then explained the process for moving these forward and discussion began. A motion to move our sunset extension to 2020 or 2022.

Mr. Irwin made the motion to move forward with the sunset extension.

Commissioner Masters seconded the motion.

Unanimous motion passes.

Moving forward with the Single payor on SART.

Ms. Stone made a motion to move forward with the single payor for SART.

Commissioner Masters seconded the motion.

Unanimous motion passes.

-adjourn at 3:20 pm-