

**COUNCIL ON DOMESTIC VIOLENCE
AND SEXUAL ASSAULT
(CDVSA)**

**1st Quarter Budget Meeting
Crime Lab
4805 Dr. MLK Jr. Avenue
Anchorage, Alaska
July 22-23, 2015**

Committee Members Present

Richard Irwin – Chair
Phil Cole
Susan Cushing
Chris Ashenbrenner
Commissioner Gary Folger
Patricia Owen
Jim Cantor

Guests

Suki Miller, SOA, Governor's Office – telephonic
Saralyn Tabachnick, AWARE – telephonic
Donetta Monroe, UTWC – telephonic
Vicki Damico, SAFV – telephonic
Susie Pearson, AWAIC
Amanda Price, SOA, Governor's Office
Cheri Smith, LSC
David Wilson, AFS

Staff

Lauree Morton
Angela Wells
MaryBeth Gagnon – telephonic
Freda Westman – telephonic
Maggie Reinhardt – telephonic

Minutes Prepared by: Sheila Garrant, Peninsula Reporting

Wednesday, July 22, 2015

CALL TO ORDER

Richard Irwin called the meeting to order at 10:07 a.m., and roll call was taken.

AGENDA REVIEW

Chris Ashenbrenner **MOVED** to approve the agenda. The motion was **SECONDED** by Patricia Owen. Hearing no objection, the motion **PASSED. (7/0)**

CONFLICT INQUIRY

Richard Irwin polled the Council members for any conflicts of interest, and none were reported.

CHAIR COMMENTS

Richard Irwin welcomed the Council members to the meeting. He shared the following quote, "Life is not metered by the breaths we take, but by the moments that take our breath away." He then posed the question, "What is it that kind of takes your breath away, makes you really appreciate what the most important things in your life are?" Council members enjoyed a brief exchange disclosing their own significant breathtaking moments.

Following through on a request from Council members at the last meeting, Lauree Morton distributed the 2012 Tribal Court directory to the Council members.

FY2016 EMERGING PROGRAMS

Lauree Morton directed the Council members' attention to the Emerging Programs funding information included in the board packet. She explained that the funding comes as a three-year award, and FY16 is the final year of the award. There are federal funds available to assist in fully funding the programs through June 30, 2016. Those funds will not be available to allow for new grantees beginning July 1, 2017. The staff's recommendation was to fund the three grantees for the final year of the project with a combination of state general funds, federal sexual assault services funds, and federal Services Training Officers and Prosecutors (STOP) funds. The total awards are as follows:

- Helping Ourselves Prevent Emergencies (HOPE) \$140,000
- Working Against Violence for Everyone (WAVE) \$ 62,000
- Upper Tanana Wellness Court (UTWC) \$ 40,000

Jim Cantor **MOVED** to fund Emerging Programs for the third and final year of the contract with a combination of state general funds and federal funds (STOP, SASP) for a total of \$210,000. The motion was **SECONDED** by Commissioner Gary Folger.

During discussion, the following questions were posed:

Q: How much of the \$210,000 is state funds?

A: \$40,000

Q: Any reason to not fund them for a third year?

A: No.

Q: Is there money to do evaluations?

A: No.

Q: If we didn't choose to fund these emerging programs, would it free up money to continue the victimization survey or part of the survey? What options do we have?

A: Neither of the federal programs allow for research or evaluation.

Q: Only the \$40,000 in state general funds could be used for evaluation?

A: Correct. However, staff is of the opinion that UTWC is not in a position to receive federal funds and be able to comply with the reporting requirements.

After a brief discussion, Patricia Owen **MOVED** to table the motion. The motion was **SECONDED** by Chris Ashenbrenner. Hearing no objection, the motion **PASSED. (7/0)**

FY2016 PREVENTION FUNDS

Lauree Morton directed the Council members' attention to the proposed prevention budget information included in the board packet. At the last Council meeting, a request was made for a draft budget for prevention funds based on \$650,000. Because of budget reductions, Lauree reduced the draft prevention budget by \$150,000 and based the draft prevention budget on \$500,000 as follows:

- \$135,000 to continue the male engagement, youth leadership, and parent engagement projects, and allow the fundamental basics of the programs to go forward.
- \$365,000 for prevention including:
 - Green Dot \$ 30,000
 - Coaching Boys Into Men \$ 25,000
 - Girls on the Run \$ 50,000
 - Community-Based Primary Prevention Program \$260,000

There was also a request for information regarding other possible prevention funds that may be available, and Lauree Morton directed the members' attention to the report in the board packet titled *Potential Available Funding Sources*, and reported the following information:

- Health & Human Services has a program through Behavior Health that allows for some kinds of prevention work, particularly around substance use.
- The Rape Prevention Education Grant, which are funds that come through Public Health, Section of Women's, Children's and Family Health, some of which has gone to support LeadON, COMPASS, and Talk Now Talk Often, which are programs the Council is supporting.
- PREP funds, which are funds that come through Public Health, Section of Women's, Children's and Family Health, and are used for the Fourth R training and DELTA Grants, which go to the Network to support the Pathway Steering Committee and to support the communities of Juneau and Sitka.

Lauree stated that the research for other sources of funding will continue.

Council comments included:

- Susan Cushing requested minutes from the June budget meeting.
- Jim Cantor requested flagging existing programs for Council members as opposed to established ongoing programs for future decision making.

- Patricia Owen commented that the Behavioral Health Comprehensive Grant programs are granted in three-year cycles, and the grantees are already established with no new competition. They are primarily substance abuse, suicide prevention, and mental health promotion, but they can be more comprehensive than that, because communities have been using it for adverse childhood experiences, which relates to DV/SA essentially. Patricia commented that with regards to the Safe Children’s Task Force Act implementation, she wonders if there will be any funding this year or next year to help support prevention/education.
- Commissioner Folger gave a brief explanation of the Department of Safety’s budget situation, and posed the question, is CDVSA in the right place inside of the DPS, and in his belief is that it is because of prevention.

Richard Irwin commented that from a leadership perspective, the Council can chose to try and manage what they have, but as leaders, they have to think past the management, thinking about what are things they can do to come up with solutions. His challenge to the Council members was to think of what they can do to bring solutions that are able to address the shortfalls that have been created because of the lack of revenue streams.

**FY2017 GUIDANCE FROM OFFICE OF MANAGEMENT AND BUDGET
NECESSARY INFORMATION TO PRODUCE BY THE END OF THE AUGUST
MEETING
FUNDING PROCESS FLOW CHART**

Lauree Morton directed the Council members’ attention to the informational documents that were included in the board packet. The funding flow chart is intended to help Council members understand the way in which the state’s budget flows. Lauree noted that in previous years, the Council has been asked to provide a separate presentation in the budget subcommittee, and CDVSA is prepared to do that again, should it be requested.

FY2016 INCREMENTS NOT ACCEPTED

Lauree Morton directed the members’ attention to the document titled *FY16 Increments That Were Not Accepted* included in the board packet, and highlighted the following information:

Priority #1: Shelter and associated services was accepted. The \$367.2 million was part of the alcohol tax money that came over to the Council to provide services for women and children who were or might be impacted by perpetrators with substance issues. In the midst of budget reductions, it appeared that this funding was not going to be available to the Council from the Division of Behavioral Health, so it was moved over into the base grants line. Lauree noted that the format of the requests include answering questions including why we need the increment; what is the program status; what results can Alaskans expect by when; and what other agencies might be impacted. A different format is expected for the FY17 increment requests with changes to include looking at programs that can be eliminated, and if eliminated, what are the consequences of that elimination; and if you are flat-line funded, what are the consequences of that, and what are you still going to be able to do to move forward?

Priority #2: The Batterer Intervention Program did not get funded; however, the Department of Corrections, through an RSA of \$35,000, gave the opportunity to build a database and get this project off the ground and going.

Priority #3: Outreach and Education, which was an ask of \$300,000, was denied.

Priority #4: Legal Assistance for Victims, which was an ask of \$100,000, was denied.

Lauree Morton noted that with regards to the social/emotional learning curricula for grades K-5 that was part of the previous Governor's domestic violence/sexual assault initiative to look at ways to help children better understand how to be healthy and not to suffer from domestic violence or sexual assault as they were growing up, as well as making their own choices about their boundaries, the Council accepted reports from the DV Initiative work group. One of the things that the Council supported at the time was social/emotional learning, and the Council would take opportunities to promote it to try and engage schools to incorporate it into their curriculums. When the Council was talking about it, there was a request for approximately \$600,000. That was a program that the Council supported that didn't make it onto the priority list last year.

Lauree Morton explained that with regards to the legal advocacy project, part of what got cut when the \$1.5 million was cut was \$60,000 that went to the pro bono project. Lauree commented that although everybody talks about that \$1.5 million reduction as prevention money, there was \$60,000 that went to the pro bono project and \$500,000 that went to research evaluations, so it wasn't only prevention dollars that were lost.

With regards to the FY2014 Pro Bono Recruitment Effort, Richard Irwin recommended that the Council write a letter to the new Chief Justice to have him encourage attorneys to participate in the program.

FY2016 CUTS

At the last Council meeting, the Council members requested two budget scenarios for reductions, one at 5% and one at 10%. The 10% reduction was accepted. The proposed cuts are as follows:

- Emerging programs: -\$210,000. They will be able to use federal funds to keep programs funded through their third year, June 30, 2017, and in FY 17 there will not be money for emerging programs.
- Kids Club/Mom's Empowerment: -\$84,000, which doesn't eliminate the program, but they are only going to be able to add one shelter instead of the three they were anticipating being able to add. It will also reduce the number of times the program can be run in shelters from four to three. In FY17, there will be a further reduction from three to two.
- Victims Service Grant Line: -\$150,000 to -\$500,000. This decision was made at the last meeting to use VOCA funds to possibly have flexibility in general funds that were deemed for prevention.
- CDVSA Office: -\$102,500 by reducing the commodities line by 50%, contracts, services, and IT consulting by 50%, printing by 50%; eliminating trainer fees, eliminating the funds for BIP consulting contract, and eliminating promotions and advertising.

- Travel: -\$45,000 by reducing Council travel by two meetings, executive travel by 50%, training opportunities for stakeholders by 50%, TA travel by 50%, and eliminate the PEC meeting.

Lauree Morton reported that \$296,984 will need to come from Victim Service Grants. Lauree noted that they tried to keep things as complete as possible for this year knowing that this year they were going to have to be working to find alternative funding sources or begin winding projects down.

Richard Irwin reported that the Executive Committee met, and he gave a summary of the meeting notes. The final 2016 budget that passed the legislature and was signed by the Governor has a \$29 million unallocated reduction to the executive branch of government. Each department was assigned a percentage of the whole. The Council staff was asked to submit scenarios for a 5% and a 10% reduction. The 5% reduction takes money that the Council originally was going to use for prevention and reduces money for Kids Club Mom Empowerment, and reduces the Council office commodities by 50%. The 10% reduction includes reducing the office contracts and services and reducing travel. The remainder of the proposed reduction, \$296,984, needs to come from the Victims Service Grants line. The Executive Committee met and decided that it was important to maintain the intent behind the Council's awards made at the June meeting, and will direct Lauree Morton to take the following actions if OMB accepts the reduction to the Victim Service Grants Line:

- To maintain the FY16 awards to MFCC, \$150,000, and Victims for Justice for \$80,000; to reduce the award to the Mat-Su Community by approximately half, which would be about \$50,000; and to reduce programs who were granted increases to Part C, (SCS, AWARE, SAFV, KWRCC) back to their 2015 awarded amounts; and prorate reductions to the remaining programs in order to reach a goal of \$296,984. The Executive Committee informed Lauree Morton that she will be further directed to advise grantees of changes to their awards and the effective date of the action required by statute.

Richard Irwin opened the floor to comments. Susan Cushing asked for the itemization of the intent of the June meeting. Lauree Morton reported that at the FY16 awards, MFCC was reduced from \$167,000 to \$150,000 with the suggestion to keep them at \$150,000. VFJ was reduced to \$80,000 from \$87,000, and the recommendation was to keep them at the lower amount. There was a new program that was funded, Mat-Su Youth. It was funded for a total of \$96,005, and the thought was that there was an intent to fund that program to provide support for those services in the Mat-Su. The Executive Committee is recommending that that support be maintained, but at a reduced level, from \$96,005 down to \$50,000. There were five programs that received increased awards; Cordova for workers' comp insurance; Seaview in Seward for a part-time person; AWARE for transitional housing staff; SAFV for the Youth Program; and KWRCC Kodiak for a staff position.

Lauree Morton stated that the recommendation is to take the increases away so that programs are at their FY15 level of funding, and then prorate the rest of the amount needed to get to \$296,984 throughout the remaining programs. The remaining programs will be funded at less than what they had in FY15. Lauree stated that they

contacted the Network to get their input, and their preference was taking the five programs back to FY15 levels and prorating the rest of the reduction.

During discussion, Chris Ashenbrenner expressed her concern with funding a new or emerging program, and stated that she believes it is prudent to reexamine that decision in light of the reality of the severe budget reduction. Patricia Owen agreed, and commented that it does make sense to reduce the increases that were proposed.

Chris Ashenbrenner **MOVED** that the Council accept the reductions of a total of \$888,968 as stated on the memo from Lauree Morton to Kelly Howell on 7/6/15 with the following amendment: Under the victim services grant of \$296,984, the Mat-Su Youth Program not be funded; that there would be funding allocated to CFRC to pay for workmens' comp; and the other reductions would be as listed by the Executive Committee. Commissioner Gary Folger **SECONDED** the motion. During discussion, Susan Cushing asked for some time to look at the draft budget reductions to see if there is something that could be adjusted in an attempt to try and protect programs. With the motion and second on the table, the Council took a break. Upon returning from break, a roll call vote was taken, and the motion **PASSED. (6/0/1)**

Chris Ashenbrenner expressed her appreciation to the CDVSA staff and the Executive Committee stating that they all know how hard this process is, especially when they know it's going to be fiscally challenging.

POTENTIAL AVAILABLE FUNDING SOURCES

Lauree Morton directed the Council members' attention to the potential available funding sources document contained in their meeting packet, and explained that currently CDVSA is authorized in FY16 to accept \$12,241,900 in general funds, interagency receipts of \$790,000, and \$3,711,100 in federal funds, for a total of \$16,743,000, which is what they can get, but not necessarily what they will get. It is just the authorization to accept that amount of money in those categories. For example, with regards to interagency receipts, since the Council no longer has an RSA with H&SS or with the Governor's office, their primary RSA is with the Department of Corrections, but the Department of Public Safety's budget department wanted to make sure that the Council had money in authority to be able to receive money in interagency receipts in case there was an opportunity to do something for another department or division. In interagency receipts, the Council actually has approximately \$500,000.

With regards to the federal funds, the Council receives formula grants, which includes the Victims of Crime Act (VOCA), the Family Violence Prevention and Services Act (FVPSA), and the Sexual Assault Services Program (SASP), as well as the Services Training Officers and Prosecutors (STOP). Currently the Council has two federal competitive grants, which include Supervised Visitations Safe Exchange Program (SVSE) and Grants To Encourage Arrest (GTEA).

With respect to potential sources of federal funds, there are several different grant programs through the Office of Violence Against Women that are competitive in nature for which the Council could apply for to help with services but not with prevention efforts. Lauree Morton noted that the points to pay attention to when applying for competitive grants is one, whether or not there's another state agency applying for the

grant; and two, whether or not the Network or any funded programs are applying for the same grant, because the Council does not want to be in competition with them. Often times with competitive grants, the Council goes in with a group of people already designated as the recipients of that money if the Council is successful in getting it. As a potential place for research or evaluation funds, occasionally there are grant opportunities for which the Council would be eligible through the National Institute of Justice.

Lauree Morton reported that with regards to corporate sponsorship and local community partnerships, these are two items that CDVSA would be able to support their funded programs in accessing, but the Council itself does not have receipt authority, so they would not be able to take money in and distribute it.

FY2016 CUTS

REVIEW CURRENT STATE AND FEDERAL FUNDS

Lauree Morton led the Council members through a review of the current formula grants and highlighted the following information:

VOCA Grant:

- The funds are their own separate fund called the Crime Victims Fund, a special account where federal fines get placed, and Congress is responsible for the allocation of those funds to serve victims of crime. The grant that the Council receives is under the formula victim assistance grant.
- The formula grants are based on population. Each state receives a minimum of \$500,000, and the remainder is distributed to states proportional to the population.
- The grant award period is four years. Historically the Council has recognized all of the money in the first year of the four years in which it can be spent. This year, because of the one-year increase and because of what the Council is facing at the state level, the Council is dividing those funds into four years, using the full 48-month grant award period to hopefully help provide consistency.
- The specific purpose areas and federal statutory requirements include:
 - Domestic violence
 - Sexual assault
 - Child abuse, both physical or sexual
 - Other violent crimes, including DUI/DWI, crashes, elder abuse, adults molested as children, survivors of homicide victims, robbery, assault, and stalking.
- A minimum of 10% must support each purpose area, 5% for administration purposes, and it's the states' responsibility to identify where the remainder of funds go.
- The Council is tasked with making the distribution to these four areas and then has historically decided that the remainder, 55%, would go to domestic violence and sexual assault services, since the need is so great in our state.

Lauree Morton reported that to be able to receive a grant from the Council, an organization has to fit the following criteria:

- An entity has to be a public agency, non-profit, or a combination of both.
- Demonstrate a record of providing effective services.
- Report whether or not they use volunteers.

- Be willing to help crime victims fill out VCC filings.
- Coordinate efforts to aid crime victims in their communities.
- Doesn't discriminate against victims because they disagree with the prosecution of the criminal case.

Lauree Morton noted that the Council's programs provide some or all of the following services:

- Crisis intervention, crisis lines
- Emergency shelter
- Information and referrals
- Support groups
- Legal advocacy
- Support within the criminal justice system
- Personal advocacy
- Emergency financial assistance

Lauree Morton noted that the reporting requirements are being updated this year. For several years, there's been an annual required report that tracks the unduplicated number of victims, the number of services that were provided, and then a narrative that talks about four different instances where crime victims have been assisted with VOCA funds.

The way in which the Council has distributed VOCA funds is that they do not require that each program provides service in each of the concentration areas, but they are required to document how funds are expended in the areas they do provide. Contained within the Council's combined RFP for state general funds, VOCA funds, and Family Violence Prevention and Services Act funds, the applicants have to describe their use of volunteers and describe their services in the purpose areas.

FVPSA is the Council's only formula grant that comes through the Health & Human Services Department under the Administration of Children and Families. The FVPSA Act itself was just reauthorized approximately a year ago, and they have an authorization of funds that Congress can appropriate of \$175 million. The formula grant breakdown is as follows:

- 70% to states
- 10% Tribal grants
- 10% state and territorial domestic violence coalitions
- 6% training and technical assistance
- 2.5% monitoring, evaluation, and administrative costs
- 1.5% discretionary projects.

Alaska receives \$600,000 plus any funds prorated on a population base. Alaska historically receives \$600,000 to \$700,000. The grant award period is two years. The Council has historically recognized 75% in the first year and 25% in the second year, because the grants don't come out timely with other fiscal reporting.

With regards to the state formula grants, 5% can be used for administration, and 95% goes to community-based services. Of that 95%, 70% has to go for immediate shelter, and then not less than 25% has to be used for supportive services and/or prevention services. Sexual assault services cannot be provided with FVSPA funds. The eligible organizations have to be a non-profit or a public agency with a demonstrated history of

effective work in the field, or community-based organizations with a demonstrated history of providing services to specific populations.

With regards to the services an organization provides, those include supportive services and emergency shelter. The organization must provide annual reporting that includes a report on unduplicated number of people seeking services to include age, race, and gender; a narrative describing use of FVSPA funds and what would be done if FVSPA funds were not available; what the efforts are to meet the needs of the underserved; what the outreach activities are; what the unmet needs are; and a program participant story.

In addition, FVSPA has two outcome measures states are required to make available to program participants and encourage their participation:

1. Resource outcome: Do you know more about what resources and help are available to you and how to access those resources?
2. Safety outcome: Do you know more or different intervention strategies for safety than you did before?

The Council divides the FSVPA funds proportionately among funded programs with domestic violence residential services, and the RFP minimums include the efforts to meet needs of the underserved and a description of prevention/outreach activities.

Lauree Morton reported that with regards to the Sexual Assault Services Program (SASP), it is the newest federal funding stream for services. It's the first federal funding stream solely dedicated to provide sexual assault services. It has four different funding streams. It funds states, tribes, state sexual assault coalitions, tribal coalitions, and culturally specific organizations. The purpose is essentially providing services to victims and associated victims affected by sexual assault.

The Council incorporates SASP funding into the funding stream and proportionally distributes it to each program; however, there was a decision made to separate those funds out from the victim service grants and have programs apply for it separately. Currently TWC, AWARE, IAC and the Kenaitze Indian Tribe are the four organizations that receive SASP funding.

EXPLORE POTENTIAL NEW REVENUE

Lauree Morton directed the Council members' attention to the potential new revenue document, which mainly speaks to the competitive grants that may be available through OVW. Lauree made the following recommendation:

Appoint an ad hoc subcommittee for the purpose of determining a budget and spending plan for federal funds. Committee members could include a Council member, Council staff, Network representative, a funded program representative from both victim services and batterer intervention programs, a representative from FVPSA tribal grantees and STOP tribal grantees. The committee work product would be an overall plan incorporating federal funds into the Council's budget to include formula grants (STOP, VOCA, FVPSA and SASP) as well as competitive opportunities.

Lauree Morton reviewed the potential competitive grant awards, which included opportunities through the elder abuse funding; Grants To Encourage Arrest for strengthening first responders responses; the grant to support families in the Justice System, which is what the Council's supervised visitation safe exchange program falls under; the rural grant, which has been expanded and is no longer just domestic violence but includes sexual assault and stalking; training and services for women with disabilities; and transitional housing. The Council has not applied for transitional housing before, but there are some of the Council's programs that have applied for and receive transitional housing dollars. Then there are OVW competitive awards that the state cannot apply for, but that the Council could help eligible entities apply for by either serving as a stakeholder partner, providing guidance in completing the grant application, and holding technical assistance teleconferences for entities.

Lauree Morton noted that the OVW grant opportunities provide the most flexibility and longer periods of spending and might be counted on more easily than some of the other kinds of federal programs the Council may find that they can apply for.

The following questions were asked by Council members:

Q: What would the staffing requirement be for an ad hoc subcommittee?

A: Lauree Morton and one other staff member.

Q: How often do the competitive grant opportunities come about where no one in the state has applied for it?

A: Sometimes, but not always. There are cases in which for some grants, the Network would apply for it one year, and the Council would apply for it the next year.

Q: How much experience does the Council have with competitive grants that are also being applied for by tribal governments? How would we access that information in a coordinated way to not be competing with the tribes?

A: Lauree Morton suggested list of people to participate on the committee that includes two tribal grantee representatives of current programs.

Q: What is the willingness of all those people coming together, have you asked them?

A: Pretty high. People are searching for dollars, and if the Council can do it in a way where it gets more money into the state, people would be open to that.

Q: When the federal government reviews the Council funding, what are the Council's chances in a competitive arena?

A: They have been pretty good over the years. More often than not when we apply, we receive the grant.

After a short discussion related to the staff's recommendation to form an ad hoc committee, the consensus of the Council members was that they would like to see something with more detail about what the goal is, how it would work, and what kind of resources it would take to do it. The Council directed Lauree Morton to test the waters in the communities and come up with a clearer plan for the Council to consider. The Council members asked to have an agenda item at the October meeting to continue the discussion. Lauree Morton asked Council members to think about what grants the Council should apply for, if any, regardless of whether or not an ad hoc committee is formed, because she will have to submit the applications before the Juneau meeting in order to take advantage of funds for FY17.

VICTIM SERVICES OVERVIEW

UNMET GRANT REQUESTS/LOSS FROM OTHER FUNDERS

Lauree Morton directed the members' attention to the document in the board packet titled *Victims Services Overview*, and the first topic was a review of the program requests whereby there was \$12 million to disburse, and the programs' requests were a little over \$13.6 million, leaving \$1.6 million of unmet needs to provide services for FY16.

Lauree Morton reported that at the last meeting, Council members requested a summary of potential losses from other funders for the programs, and an outline documenting potential losses was included in the board packet. In summary, the total potential reductions at the low end report to be \$1,162,193 to, at the high end, \$1,270,193, plus the unknown reductions to AFS and AWIC. In addition to what is reported, there have been new reports that SAFV in Sitka, which has historically gotten a \$53,000 grant from Tlingit Haida will suffer a reduction of \$33,000, reducing the grant to \$20,000; and Haven House in Homer lost their city grant, which was \$15,000. In addition to the amounts of money the programs requested from the Council and the reductions the Council is going to apply, programs are looking at a further reductions or cutbacks in their services.

STAFF RETENTION

Lauree Morton provided a document in the board packet that reviewed the new addition to the RFP, which is the language of the RFP as it relates to staff retention requests regarding training on trauma-informed care, stress reduction activities, staff retreats, increased supervisory support and employee recognition, and the cost related to those activities, and noted that because of the fiscal reductions, none of these activities that programs brought forward will be funded. Lauree Morton suggested that Council members keep these requests in mind as the Council gets ready to open the grant cycle up for FY18 and FY19. This would be one of the areas that Lauree suggested the Council try to find federal grants for.

Lauree Morton suggested that as a multi-year approach for staff retention, for FY16 she can make a request to participate on a national workgroup of state administrators to develop some policies and practices around the need for trauma-informed practice for staff retention and for how to incorporate that into the daily activities of shelters and rape crisis centers. The Network has formed a committee in Alaska to review trauma-informed practice models and develop guidelines for their member programs. She also suggested that perhaps the Victim Service Regulations Review Committee could add into their thinking what would be helpful in regulation regarding staff retention. And then in 2017, Lauree could consult with the National Center on Domestic Violence and possibly hold some training and skill-building conferences. And then in the FY18-19 RFPs, look at funds for implementation or stabilization of trauma-informed services.

OUTCOME MEASURES

BUDGET: PREVENTION, CRISIS INTERVENTION, ACCOUNTABILITY PROGRAMS: VICTIM SERVICES AND BATTERER INTERVENTION PRO BONO AND RESEARCH

Lauree Morton directed the members' attention to the Outcome Measures section in the board packet and stated that the documents give an overview of the different ways in which the Council is gathering information about the effectiveness of different services that are provided. The FY2015 data will be available in October. Lauree Morton noted that the prevention measures will need to be revised this year, since there is a dramatic reduction in prevention funding.

COMMENTS FROM ANDVSA

Suzi Pearson, the Executive Director of AWAIC in Anchorage and chair of the Alaska Network on Domestic Violence and Sexual Assault gave an update of the activities of ANDVSA. Suzi reported that Peg Brown has resigned as the executive director of the Network, and her last day is September 1st. The board is working through the process for recruiting and hiring the executive director's position. A recruiter has been hired to do the vetting and help the board with the initial process. As far as transition of the executive director's position, Peg Brown is contracting with the Network to help, and she will be part of the decision making. The board chose not to hire an interim director as they do not feel that it is necessary with Peg's engagement and the staff's level of skill. Suzi reported that currently there are no other staff changes at the Network.

Suzi Pearson reported that Anchorage's new mayor, Mayor Berkowitz, put together several transition teams to deal with multiple subjects and areas of concern in the Anchorage communities, and one of the teams was focused on public safety. The Network had people who engaged on those transition teams, both from non-profits and Alaska Native corporations. Suzi reported that through those transition teams, a recommendation that came from two separate transition team committees was the engagement and implementation of Green Dot. The week before he took office, Mayor Berkowitz contacted AWAIC and said he wanted his executive team trained in Green Dot. They did, they loved it, and the Mayor has now embraced it fully. He wants all municipal employees to be trained in Green Dot. He had a training last week that was offered where ABC, Fox, and CBS news showed up to report on it. Since that training, the Network has received eight contacts to do Green Dot presentations in the community. The Network's capacity level for trainers is not sufficient for the expectations of what the Network wants to do, the dream of Anchorage becoming a Green Dot city and Alaska becoming a Green Dot state. The only way the Network can do it is with the continued support of the state. Suzi stated that she hopes that the Council prioritizes and considers how important this will be for the community and the state to be a leader in prevention. Suzi noted that there will be an Anchorage Police Department Green Dot police car, which is exciting and fun.

COUNCIL COMMENTS

Richard Irwin opened the floor to Council comments.

Patricia Owen commented that with the signing of the Alaska Safe Children's Act, which is going to require sexual abuse and assault prevention and awareness in schools, the legislation calls for a task force to meet this year to develop recommendations to the Department of Education on model curricula for schools and training materials. Patricia stated that their commissioner is going to be the Department's designee, and there will be four legislators, two senators, two House members, Lauree from the Council, a

representative from the Children's Trust, a representative from the Rasmuson Foundation, and representation from Suicide Prevention Council on the task force. The first meeting will be scheduled this fall.

Patricia Owen commented that with regards to the social/emotional learning in schools that was put that forward last year and it didn't go anywhere, she would encourage this Council to go back and review the white paper that was adopted at the last meeting that had not only the social/emotional learning in it, but also it had the early childhood education and things like that for consideration in prevention programs.

Commissioner Gary Folger updated the Council on the activities of the Department of Safety: As of July, there were approximately 62,000 service calls year to date, and the homicide rate is off the charts compared to other years.

Phil Cole commented that he has personally made it his own mandate that he get as far out into the weeds as he can get with regards to homelessness to find those whose needs are not being met. He commented that it is important to write policy on homelessness and hunger and abuse, but have we experienced those things? If policies are written that are real, we can overcome all the challenges that we're faced with. Right now, we are challenged with finances, but where is the wellness for all of our returning citizens?

Richard Irwin updated the Council on the activities of Shepherd's Care Forum. He will be presenting at a clergy luncheon and training on DV/SA in the next month. They put together a Shepherd's Care Forum website and put materials on it, and the website continues to get traction and a lot of inquiries. Richard stated that when he and Lauree were at the United Nations, they met one of the key members, Dr. Lisa Whitehead, who will be coming to Alaska to teach about issues around DV/SA within the church community. Richard commented that resolving DV/SA issues is a challenge, but it seems that people are becoming aware and saying, okay, this is something we need to stop, and it seems to be coming from all facets of society.

RECESS

Richard Irwin recessed the meeting at 3:40 p.m.

**COUNCIL ON DOMESTIC VIOLENCE
AND SEXUAL ASSAULT
(CDVSA)**

**1st Quarter Budget Meeting
Crime Lab
4805 Dr. MLK Jr. Avenue
Anchorage, Alaska
July 22-23, 2015**

Committee Members Present

Richard Irwin – Chair
Phil Cole
Susan Cushing
Commissioner Gary Folger
Patricia Owen
Jim Cantor
Rachel Gernat – telephonic

Guests

Saralyn Tabachnick, AWARE – telephonic
Cheri Smith, LSC
David Wilson, AFS
Brenda Stanfill, IAC – telephonic

Staff

Lauree Morton
Angela Wells
MaryBeth Gagnon – telephonic
Maggie Reinhardt – telephonic
Ann Rausch – telephonic

Minutes Prepared by: Sheila Garrant, Peninsula Reporting

Thursday, July 23, 2015

CALL TO ORDER

Richard Irwin called the meeting to order at 10:02 a.m., and roll call was taken. Richard shared a quote with the Council members, “Just because the tide is out does not mean there’s less water,” and he encouraged the Council members to think creatively.

OFFICE BUDGET

Personnel Services

Lauree Morton presented the office budget to the Council members. She reported that the CDVSA is fully staffed with an office assistant; administrative assistant; two program coordinators, who work with the victim service programs and BIP programs; one program coordinator, who works primarily in FVSPA and prevention; one program coordinator, who is working primary with federal grants; and the executive director. The budget for personnel is approximately \$900,000, which includes the salaries and the state benefits.

Travel

Lauree Morton presented the travel budget. Lauree reported an increase in in-state travel and a decrease in out-of-state travel. She noted that as the prevention efforts contract, the travel expenses will contract.

Contractual

Lauree Morton presented the contractual budget, which are all the services that, as part of the Department of Public Safety, CDVSA is responsible in sharing the cost for, and this is CDVSA’s portion of those costs.

Commodities

Lauree Morton presented the budget for commodities and noted that this was an area where reductions were made for FY16.

Equipment

Lauree Morton reported that there are no funds in equipment, and there has not been for a few years. She noted that funds for equipment are not necessary at this time.

Lauree Morton stated that she has the budget presentation that CDVSA did in the House, which offered different ways to look at the budget not only in terms of personnel and travel, but in terms of projects and their activities. Several Council members requested a copy of the budget presentation. Phil Cole requested a cost budget on the office floor repair.

Richard Irwin commented that he lacked an understanding of why the Council staff has to deal with an unhealthy office environment, and where it is you turn for help to resolve issues that affect the staff and the work that is being done. Jim Cantor suggested the deputy commissioner of Administration as a point of contact for those types of concerns.

RESEARCH/EVALUATION

Lauree Morton directed the Council members’ attention to the research and evaluation tab in the board packet and noted that there is currently no funding for research and/or

evaluation. Both the funding that was available through the initiative and the funds in the base budget have been deleted from the FY16 budget. The base budget funds of \$290,000 were deleted in the Governor's amended budget, and the rest of the money that was used for research was deleted when the \$1.5 million reduction was made.

In FY15, the Council supported the five-year look back for the Alaska Victimization Survey, added adverse childhood experience questions to the survey, and incentives for the YRBS. The Council also supported a knowledge, attitudes, and beliefs study, and the results of that study may be ready to share at the August meeting. The Council supported a baseline for the BIP program, and the database is up and running, and approved programs can enter their data. The Council also supported the process evaluations for the prevention activities, including the Prevention Summit, Green Dot, and Coaching Boys Into Men. The Council also supported the three-year study of the 4th R. Lauree noted that it is unfortunate that the Council will not be able to continue on with those projects. Lauree is going to be meeting with Dr. Rosay, who is the director of the Justice Center at the University of Alaska Anchorage, and they will be talking through ways in which they can continue the regional victimization surveys, because FY16 should be the five-year look back for Anchorage, Fairbanks, and Bristol Bay. Bristol Bay is one area where there could be some cooperation with the Native corporation to put forward some funding for the project.

The Dashboard is data the Council collects, but it is not something that the Council pays for. It is not new information, it is just a holding place for all the different parts and pieces of information from state divisions and departments that work on the issues. That information is already being collected, the Council just puts it together in one place, so the Dashboard will continue.

Council members entered a discussion of how valuable research and evaluation is to decision making on funding programs and where to focus efforts. Susan Cushing stated that with regards to the Alaska Victimization Survey, the Council has paid \$2.5 million to get to year five, which is a milestone year, and she supports trying to find a way to at least get the five-year comparison survey to validate the work that has already been done and paid for in whatever regions are more viable and has the integrity of results that the Council can use. Lauree Morton posed the question to the Council members: What do you want staff to factor into the FY17 budget, and how do you want staff to factor it? The consensus of the Council was they would like to try to fund some research and talk about it in a way that is performance measure based and also gives the state a view as to whether or not the previous efforts are starting to have an impact. Lauree Morton stated that she will report at the next meeting the results of her meeting with Dr. Rosay, and staff will look for opportunities for federal evaluation funds for current projects that the Council could apply for.

FEDERAL PROJECTS

Lauree Morton directed the Council members' attention to the federal projects document included in the board packet, and reviewed the grants and the current expenditures.

With regards to the Service Training Officers Prosecutor Grant (STOP), there are two open grants that are federal formula grants that come to states and territories. There is

\$500,000 minimum that each state gets, and then anything that Congress allocates over that is a population-based distribution. Alaska has historically received between \$700,000 and \$835,000, and 30% of the funding goes to victim services; 25% goes to law enforcement activities; 25% to prosecution; 5% for the judiciary; and 15% can be discretionary, but has to be spent within the four categories. There are 20 purpose areas for STOP, and there is a requirement for a three-year plan for how STOP funds are expended in the state. Lauree explained that by executive order, former Governor Knowles and each Governor subsequently has signed an executive order that states that the law enforcement portion of the money goes to the troopers; the prosecution part of the money goes to the Department of Law; the judiciary part of the money goes to the court system; and the Council itself is responsible for the victim services and discretionary portions of that budget. The problem with the process is that even though the Council is the state administrator for all of the funding and is responsible for reporting and monitoring, they don't have any influence in making sure that those funds get spent. The Council has worked very hard to close out old grants and is working on trying to spend old money first. Lauree stated that there have been discussions about approaching the Governor's office to change the executive order so that the Council is responsible for all of the funding, not that the Council still wouldn't give it to the DOL or the troopers or the court system, but if they weren't spending it, the Council would be able to recover the funding and get it back out into the community for other law enforcement purposes or other municipal prosecutors, or some way to be better stewards of the money on a more timely basis.

After a brief discussion regarding the specifics of how the Council would handle the administration and adhere to the requirements under the grant, the Council agreed that before a letter was written, the Council members would like to have more information on the breakdown of how the entities have done historically expending their portion of the funds and a one-page white paper on the pros and cons of the Council becoming the full administrator of the STOP grant.

With regards to Victim of Crime Act (VOCA), the grant funds go out through the regular victim service grants. These are four-year grants and have a good track record of being expended in the first two years of the four-year period. Lauree Morton noted that the \$4.9 million grant that is anticipated is not listed because it has not been received.

With regards to the Sexual Assault Service Formula Grant Program (SASP) and the Alaska Family Violence Prevention Services grant (FVPSA), those were discussed on day one of the meeting under agenda item titled *Review Current State and Federal Funds*.

With regards to Grants to Encourage Arrest (GTEA), which is a competitive grant, it is a cooperative grant between the Council, the Network, and the Alaska Institute for Justice, in which they are improving language access particularly for the funded programs, providing interpreter training, interpreters in court, et cetera.

With regards to the Alaska Supervised Visitation Program grant, which is a competitive grant, it is a cooperative grant with the Alaska Center for Non-Violent Living. The program in Fairbanks has opened a supervised visitation center called the Birch Center.

The Council has reapplied for a continuation of that grant, and hopes to hear back before October 1st.

CONTINUATION OF FY16 EMERGING PROGRAMS

Chris Ashenbrenner **MOVED** to accept the FY16 emerging programs funding as presented in the packet using a combination of state general funds (\$40,000) and federal funds (STOP/SASP) for a total of \$210,000. Susan Cushing **SECONDED** the motion. A roll call vote was taken, and the motion **PASSED. (7/0)**

PREVENTION – CATEGORIES OF PREVENTION

Lauree Morton directed the members' attention to the last tab in the board packet titled *Prevention*. Included was the Pathways to Prevention Annual Report, which is an at-a-glance view of the prevention activities that have taken place this past year, and the 2015 Evaluation of Prevention Strategies. Lauree presented a brief description of the following programs:

- 4th R – The Council supported the evaluation, teacher training, and curricula. In FY16, the program will continue with funds through Health & Social Services in a federal grant.
- Green Dot – FY15 was the third year of the three-year project.
- Prevention Summit – This activity will not take place in FY16 whether or not there is funding available for prevention activities. It was well received, and there are now 19 communities that are working on prevention plans and have benefitted from the conferences.
- Girls On The Run (GOTR) – In 2015, AWARE applied for and was awarded the statewide GOTR Council. It covers all areas of the state except for Anchorage, because Anchorage has its own Council called South Central. This past year, efforts have been made to develop a complimentary program called Boys Run, and it will provide the ability for boys 5th through 8th grade to participate in similar activities as the GOTR do.
- Coaching Boys Into Men (GOIM) – There were two trainings this year, and there will be one in FY16 if there is funding available. The Council wants to focus this year on providing technical assistance and support to coaches that have been through the training and follow them through the implementation of the training.
- Alaska Men Choose Respect mini-grants and COMPASS Guidebook – The hope is to be able to continue some of the activities in FY16, particularly the COMPASS Guidebook, which was the newest effort to engage men and boys in ending violence against women. The mini-grants are also an excellent way for individuals in the communities that have an idea about way in which they can interact in their community to prevent violence. The youth grants are \$2,500 - \$5,000, and the adult grants are \$5,000 and \$10,000.
- Media efforts include:
 - Respect is Always the Right Choice
 - Real Alaskans Choose Respect/Real Alaskan Men Choose Respect
 - Stand Up Speak Up
 - When I am an Elder
- The Talk Now Talk Often project was the parent engagement activity. The Network helped focus groups around the state with parents talking to them about

what kinds of things they needed in order to talk to their kids about domestic violence and sexual assault and healthy relationships. There is a website for Talk Now Talk Often. Future plans for Talk Now Talk Often included more in-depth content speaking to sexual health, dating violence, and peer relationships.

Susan Cushing asked for a description of the Training Bureau for Green Dot. Lauree Morton explained that there is a group of people who have been trained to go into communities to work with community members to learn about Green Dot and to train through the written curriculum, and then continued support to work with the community as they implement Green Dot.

After a discussion about how important all the programs are in their own special ways and the unpalatable task of having to reduce or eliminate funding for prevention, Lauree Morton recommended deferring to the prevention experts to make recommendations and work up a plan of reductions and amounts.

Jim Cantor **MOVED** to designate \$400,000 to prevention. \$100,000 will be left undesignated at this time with direction to CDVSA staff to look at the \$100,000 and come back to the next meeting with a suggestion as to whether it should go to research, evaluation, or other legitimate purpose. The motion was **SECONDED** by Chris Ashenbrenner. A roll call vote was taken, and the motion **PASSED. (7/0)**

COUNCIL COMMENTS

Patricia Owen expressed her appreciation to Ann Rausch for her work in prevention.

Susan Cushing expressed her appreciation to the whole team over the years that have produced such great results with these prevention programs and sustaining shelter programs and raising awareness in the state. She stated that it is incredibly profound work and it is a real honor to be a part of it. Susan also welcomed the new people on the Council, and said thank you and good-bye to Rick Svobodny, Ree Sailors, and Peggy Brown.

ADJOURNMENT

Richard Irwin thanked the Council members and CDVSA staff for their contributions, and adjourned the meeting at 12:15 p.m.

Minutes Approved: 8/19/15 P.D.

INDEX OF ACRONYMS

AAVP	Anchorage Alliance for Violence Prevention
AFS	Family Services – Palmer
AHFC	Alaska Housing Finance Corporation
AJP	Alaska Justice Project
ANDVSA	Alaska Network on Domestic Violence & Sexual Assault
APD	Anchorage Police Department
AST	Alaska State Troopers
AVV	Advocates for Victims of Violence - Valdez
AWAIC	Abused Women's Aid in Crisis - Anchorage
AWARE	Aiding Women in Abuse and Rape Emergencies - Juneau
AWIC	Arctic Women in Crisis - Barrow
BRFSS	Behavior Risk Factor Surveillance Survey
BIP	Batterer Intervention Program
BSWG	Bering Sea Women's Group - Nome
CBIM	Coaching Boys Into Men
CDVSA	Council on Domestic Violence & Sexual Assault
CFRC	Cordova Family Resource Center - Cordova
CUBS	Childhood Understanding Behaviors Study
DBH	Division of Behavioral Health
DHSS	Department of Health & Human Services
DOC	Department of Corrections
DOJ	Department of Justice
DOL	Department of Public Safety
DPS	Department of Law
FVPSA	Family Violence Prevention Services Act
GOTR	Girls on the Run
GTEA	Grants to Encourage Arrest
HOPE	Helping Ourselves Prevent Emergencies
HUD	Housing & Urban Development
IAC	Interior Alaska Center for Non-Violent Living - Fairbanks
KCME	Kid's Club Mom's Empowerment
KWRCC	Kodiak Women's Resource & Crisis Center - Kodiak
LSC	Lee Shore Center – Kenai
MFCC	Maniilaq Family Crisis Center - Kotzebue
MOA/MOU	Memorandum of Agreement/Understanding
OCS	Office of Children's Services
OMB	Office of Management and Budget
OVW	Office of Violence Against Women
PRAMS	Pregnancy Risk Assessment Monitoring System
PREA	Prison Rape Elimination Act
PEC	Program Evaluation Committee
RFP	Request for proposals
SAFE	Safe and Fear Free Environment - Dillingham
Council on Domestic Violence and Sexual Assault	July 22 - 23, 2015 <i>Quarterly Meeting</i>

SAFV	Sitkans Against Family Violence - Sitka
SAP	Sexual Assault Prevention
SART	Sexual Assault Response Training
SASP	Sexual Assault Services Program
SCS	Seaview Community Services - Seward
SPHH	South Peninsula Haven House - Homer
STAR	Standing Together Against Rape - Anchorage
STOP	Services Training Officers Prosecutors
SVSEP	Supervised Visitation Safe Exchange Program
TA	Technical assistance
TWC	Tundra Women's Coalition - Bethel
USAFV	Unalaskans Against Sexual Assault and Family Violence - Unalaska
VCCB	Violent Crimes Compensation Board
VJF	Victims for Justice – Anchorage
VOCA	Victims of Crime Act
WAVE	Working Against Violence for Everyone
WISH	Women in Safe Homes - Ketchikan
YRBS	Youth Risk Behavior Survey