

# **Council on Domestic Violence & Sexual Assault**



**Annual Report**  
**July 2001-June 2002**

## **COUNCIL MEMBERS**

Barbara Thompson, Chair, Department of Education  
Susan Parkes, Vice Chair, Department of Law  
Karleen Jackson, Department of Health & Social Services  
Dorothy Larson, Public Member  
Janna Stewart, Public Member  
Bill Tandeske, Department of Public Safety  
Freda Westman, Public Member

## **COUNCIL STAFF**

Cathy Satterfield , Acting Executive Director  
Jo Griggs, Administrative Manager  
Gail Emel, Administrative Assistant  
Lesli Bartlett, Administrative Clerk  
Chris Bauman, Associate Coordinator  
Elizabeth Agnew, Associate Coordinator  
Vacant, Associate Coordinator  
Tim Workman, Statistical Technician

## **ADDRESS:**

Council on Domestic Violence and Sexual Assault  
Department of Public Safety  
P.O. Box 111200  
Juneau, AK 99811-1200  
Phone: (907) 465-4356  
Fax: (907) 465-3627  
TDD: (800) 770-8255

## **LOCATION:**

Department of Public Safety Building  
450 Whittier Street, Room 105  
Juneau, AK 99801

The Council on Domestic Violence and Sexual Assault is an equal opportunity employer and complies with Title II of the 1990 Americans with Disabilities Act. This publication is available in alternative communication formats upon request.

# TABLE OF CONTENTS

## COUNCIL OVERVIEW

History of the Council.....	1
Missions and Measures .....	2
FY02 Program Highlights.....	2
FY03 Goals and Objectives .....	3

## FEDERAL FUNDING SOURCES

Family Violence Prevention Services Act .....	4
Victims of Crime Act.....	4
Sexual Assault Prevention .....	4
Violence Against Women Act .....	5
Victim Services .....	5
Prosecution.....	5
Law Enforcement.....	6
Court.....	6
Discretionary.....	6
Rural Domestic Violence and Child Victimization .....	6
Grants to Encourage Mandatory Arrests.....	7

## STATISTICS

Services by Region .....	8
Clients Served by Region.....	9
Violence Profile .....	10
Perpetrator Incident by Region .....	11

## PROGRAM INFORMATION

Funded Programs .....	12-13
Funded Batterers Intervention Programs .....	14
Funded Prison Batterers Programs.....	15

## **Council on Domestic Violence and Sexual Assault**

Established within the Department of Public Safety, the Council on Domestic Violence and Sexual Assault plans and coordinates services to victims and families of domestic violence and sexual assault as well as to the perpetrators of domestic violence and sexual assault.

The Council, in coordination with authorities in the field of domestic violence and sexual assault, develops, implements, maintains, and monitors crisis-intervention and prevention programs. This coordination includes providing emergency safe shelter, counseling, education/outreach services, and technical assistance to programs. The Council also works cooperatively with the Departments of Law, Education and Early Development, Public Safety, Health and Social Services and other state agencies and community groups who are addressing the issues of domestic violence and sexual assault. The Council oversees, monitors, and coordinates existing services and develops expanded services and programs to meet the needs of victims of domestic violence, sexual assault, and other violent crimes.

The Council provides funding to 21 victim-services programs and to 11 batterers-intervention programs in Alaska. Victim-service programs provide a full range of services to victims of domestic violence and sexual assault and their families. Programs provide 24-hour emergency support, safe shelter, childcare, counseling, employment information, housing information, legal information, long-range safety planning and accompaniment to medical care. Programs also work within their communities to affect systemic change for responding to victims of sexual assault and domestic violence. Batterers-intervention programs provide intervention that is focused on victim safety and batterer accountability. These community-based and prison programs work in conjunction with the court system, adult probation and parole, as well as victim-services agencies within their area.

The Council continues to work with victim's advocates, law enforcement, prosecution, corrections, batterers-intervention program staff, and other important community agencies. Our objective is to increase reporting and safety for victims, training of all those involved in the community response to victims of both sexual assault and domestic violence, and to hold batterers accountable for their violence. As well as providing funding for these comprehensive programs throughout the state, the Council has taken a lead role in the implementation of the Violence Against Women Act, and a number of other statewide coordination and strategic planning efforts.

Additional work needs to be done to provide victims with the long-term support that enables them to build a life outside of the violent relationship and to provide increased services to children who are victims of sexual and physical abuse or who witness violence within their homes. Providing the necessary services to victims and working within the system to affect these changes are the most important aspects of the Council's work.

## **MISSIONS AND MEASURES**

Missions and measures have been identified by the legislature that will track the accomplishments of the Council and its funded programs. These measures became effective on July 1, 2000 and will be reported on each legislative session. These missions and measures are:

### **MISSION**

The mission of the Council on Domestic Violence and Sexual Assault is to reduce the causes and incidence and to alleviate the effects of domestic violence and sexual assault.

### **MEASURES**

- The percentage of continuing clients
- The percentage of the Council's budget spent on prevention
- The cost of shelter per night
- The amount spent for and the percentage reduction in domestic violence and sexual assault compared to the amount spent for that purpose last year
- The incidence of reported domestic violence and sexual assault cases
- The number of homicides from domestic violence and sexual assault

## **FY 2002 PROGRAM HIGHLIGHTS**

The following are just a few of the highlights reflected in the quarterly reports CDVSA funded programs submit. They represent only a small portion of the types of events, projects, prevention and community coordination projects that programs provide everyday within their community.

- One local program was able to complete payment on a 15-passenger van thanks to the largest single donation in the program's history from a local couple, combined with a matching grant from Kraft Foods
- A generous contribution from BP allowed one shelter to refurbish its intake and children's playrooms
- Alaska artist Barbara Lavalley personalized her prints to help one program raise funds at its annual auction
- Eighteen local houses of worship signed on to a program's "Pledge Against Domestic Violence" which asked the congregation to provide safety for victims, hold the batterer accountable and help the victim mourn the loss of the relationship if it cannot be salvaged
- One local program became involved in the Coast Guard's "Welcome Aboard" semi-annual presentation series for new arrivals to the base

- Safe and Fear-Free Environment (SAFE) in Dillingham celebrated its 20<sup>th</sup> anniversary
- One local program created and sponsored the KISS Conferences (Keeping it Safe & Sober) to improve response to domestic violence and sexual assault where alcohol is a factor
- Construction on a shelter in Homer was completed
- Many programs participated in October events for Domestic Violence Awareness Month, including rallies, presentations, Purple Ribbon campaigns and information booths
- Alaska Family Resource Center (AFRC) changed its name from Valley Women's Resource Center and streamlined its client intake process while broadening its approach to service delivery
- One program established the DIAL 911 Cell Phone loaner program
- One program raised \$3500 at its 2<sup>nd</sup> Annual Good Karma Tattoo Fundraiser

## **FY 2003 GOALS**

The Council will continue to provide leadership on the issues of sexual assault and domestic violence in the upcoming fiscal year. A few specific projects that will be focused on include:

- Implementation of statewide data collection system
- Continue to certify new batterers intervention programs throughout the state
- Continue implementation of Alaska's statewide sexual assault strategic plan
- Increase community awareness and understanding of domestic violence and sexual assault
- Develop, implement, maintain and monitor domestic violence and sexual assault and crisis intervention and batterer's intervention programs
- Coordinate with the Departments of Law, Education, Public Safety, Health and Social Services and other state agencies and community groups dealing with domestic violence and sexual assault and provide technical assistance as required

## **FEDERAL FUNDING SOURCES**

### **Family Violence Prevention Services Act**

The Family Violence Prevention Services Act (FVPSA) provides federal funding to all states. This funding is used to fund domestic violence programs throughout Alaska. All programs receiving these grants provide shelter and/or related assistance to victims of domestic violence and their children. These programs operate shelter facilities that are staffed around the clock and provide a full spectrum of services. These services include basic food and immediate shelter, crisis intervention, counseling and medical/legal/personal advocacy.

### **Victims of Crime Act**

The Victims of Crime Act of 1984 (VOCA) authorizes financial compensation for victims of crime and financial support to state and local agencies that provide services to crime victims. This fund is an U.S. Treasury account generated entirely by the fines and penalties levied against criminals convicted of federal crimes. As such, the amount available in this fund can vary greatly from year to year. To assist in planning for these variances, the Council spreads the grant amount over a period of three years to provide a more stable continuation of funding for programs.

The Council awards the majority of this funding directly to programs that provide services to victims of domestic violence, sexual assault and other violent crimes. In addition to funding programs, a portion of this grant is used to fund a Victim Services Coordinator position with the Department of Corrections. This position will work to enhance services to victims of domestic violence, sexual assault and all other violent crimes in the state.

### **Sexual Assault Prevention**

The Council receives sexual assault prevention funds each year from the Center for Disease Control and Prevention. These funds are part of a larger grant that is administered by Alaska's Department of Health and Social Services, Division of Public Health. These funds have been utilized for programs that provide prevention education to teens, the creation of public-service announcements, and maintaining a staff position dedicated to addressing the issues of sexual assault.

## **Violence Against Women Act**

In 1994, Congress passed the Violence Against Women Act (VAWA), which serves to improve the national response to domestic violence and sexual assault. VAWA combines a series of federal sanctions and initiatives as well as national, state, and local resources to improve the response to crimes against women. These funds are delineated to four specific areas: prosecution, law enforcement, victim services and discretionary. In April 1995, Governor Knowles designated the Council as the lead agency for the coordination and management of the VAWA funds for the State of Alaska.

To accomplish this mission, a statewide Violence Against Women Planning and Implementation Committee was created. The Committee's membership reflects the mandatory systems of the act and includes representatives from the Alaska Court system, Departments of Corrections, Health and Social Services, Law, Public Safety, the Alaska Network on Domestic Violence and Sexual Assault, Alaska Judicial Council, and Violence Against Indian Women grantee.

This committee meets quarterly to develop the annual plan for VAWA funding and to address any difficulties or needs identified in the state. The Committee submits an annual plan to the Federal VAWA office for approval. The Council is also responsible for distributing and monitoring the fiscal components of all the projects. Since these are federal funds there are often two consecutive years being implemented simultaneously. Funding was used for the following projects in FY 2002.

### **Victim Services**

- Continued Legal Advocacy Project, which provides legal assistance to battered women throughout Alaska
- Continued training of domestic violence advocates in the area of legal advocacy
- Continued implementation of a pro bono referral project to improve access to legal representation for victims
- Providing legal advocacy to battered, immigrant women with outreach to rural and bush communities
- Increased access to court translators within the legal system
- Development of a network of qualified translators to be available to victims when they must appear in court

### **Prosecution**

#### **Provided annual training for prosecutors and paralegals**

- Improved capabilities for presenting evidence in court through the purchase of equipment
- Development of written guidelines for paralegal work in cases involving violence against women
- Translation/printing of domestic violence safety plan, sexual assault and victim's rights brochures into Spanish



## **Law Enforcement**

- Training of law enforcement officers on domestic violence and sexual assault, investigation issues and determining primary aggressor
- Implementation of procedures for ensuring documentation of all domestic violence injuries and related evidence
- Continued funding for Program Coordinator positions to coordinate training and other violence-against-women activities

## **Court**

- Continued training of judicial officers and employees on domestic violence
- Funding of language interpretation services to participants in restraining order hearings

## **Discretionary**

Provide startup costs in expanding the existing VINE system to include notification of hearings and court proceedings

- Funding to evaluate VAWA projects and impact
- Funding for the Legal Advocacy Project Pro Bono Program Information & Referral Program and the Immigration & Refugee Services Program

## **Rural Domestic Violence and Child Victimization**

The Rural Domestic Violence and Child Victimization Enforcement Grant (RDVCV) implements certain provisions of the Violence Against Women Act. The program provides a unique opportunity for law enforcement and prosecution agencies, the courts and non-governmental victim services agencies, community organizations, businesses in rural communities and Indian tribes to collaborate in creating protocols and strategies tailored specifically to meet the needs of rural populations.

In Alaska, this grant has provided for several projects that have been implemented over the past two years. In 1998, the Interdepartmental Child Sexual Abuse Agreement was revised and expanded to include all forms of child abuse. The Division of Family and Youth Services rewrote their child abuse and neglect screening protocols to include screening and responding to domestic violence. This project has been successfully completed.

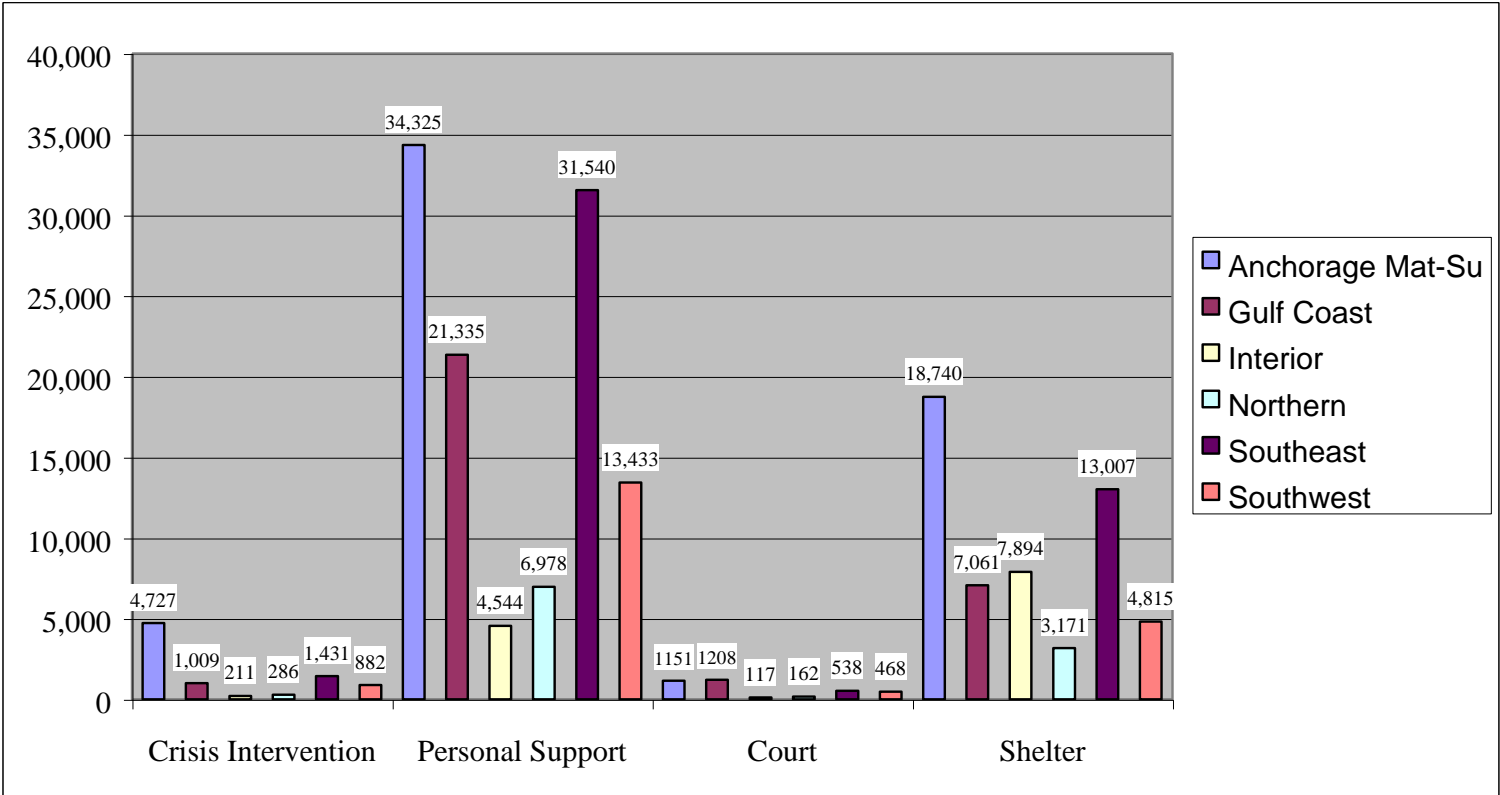
There were originally 11 regional training's scheduled for a projected 800 participants. However, that number was expanded to 15, with almost 1600 participants, because of the high level of commitment on the part of professionals, as well as the significant need for such training. Participants included victim advocates, local police, prosecutors, social workers, Indian Child Welfare workers, health providers and a number of community members. These trainings provided information on domestic violence, its impact on children, effective intervention strategies and the creation of interdisciplinary teams.

## **Grants to Encourage Mandatory Arrests**

The Grants to Encourage Arrests Policies Program (GTEA) is also a component of the Violence Against Women Act. This grant focuses on the development and implementation of laws, policies, and protocols that encourage or mandate the arrest of domestic violence offenders. The criteria for this are based on probable cause, or violation of a protective order. Projects identified for the current grant include a misdemeanor domestic violence offender pilot-probation project. This project tracked batterers in compliance with sentencing in Palmer. Additionally, volunteer legal advocates have been trained and placed in district attorney offices statewide. Approximately 200 Polaroid cameras were purchased for local and state law enforcement officers. In addition, nine regional Native non-profit corporations provided training for all Village Public Safety Officers, and an automated system for tracking protective orders was developed.

# STATISTICS

## CDVSA Services by Region



**Service Definitions**

**Crisis Intervention:** The number of in-person and telephonic support contacts given to women and children in an immediate crisis situation.

**Personal Support:** The number of in-person and telephonic support contacts given to women and children.

**Court:** The number of times an advocate assisted a woman in obtaining a protective order (help filling out forms, court accompaniment)

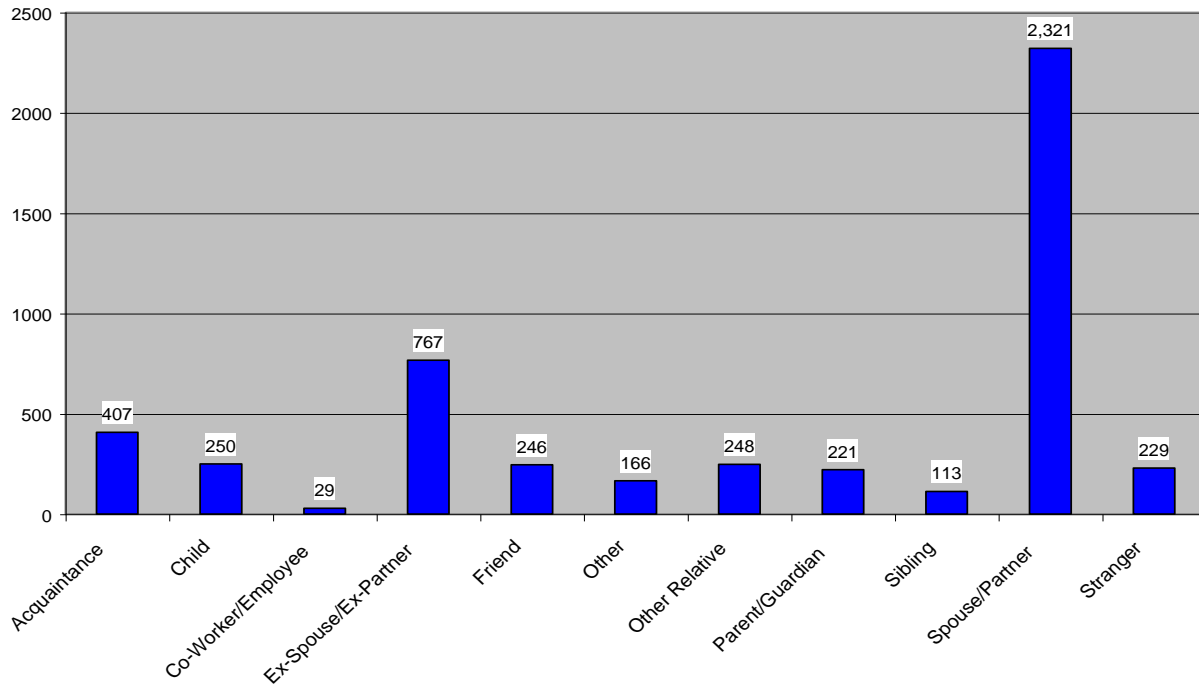
**Shelter:** The number of safe shelter nights provided to women and children

## Clients Served by Region

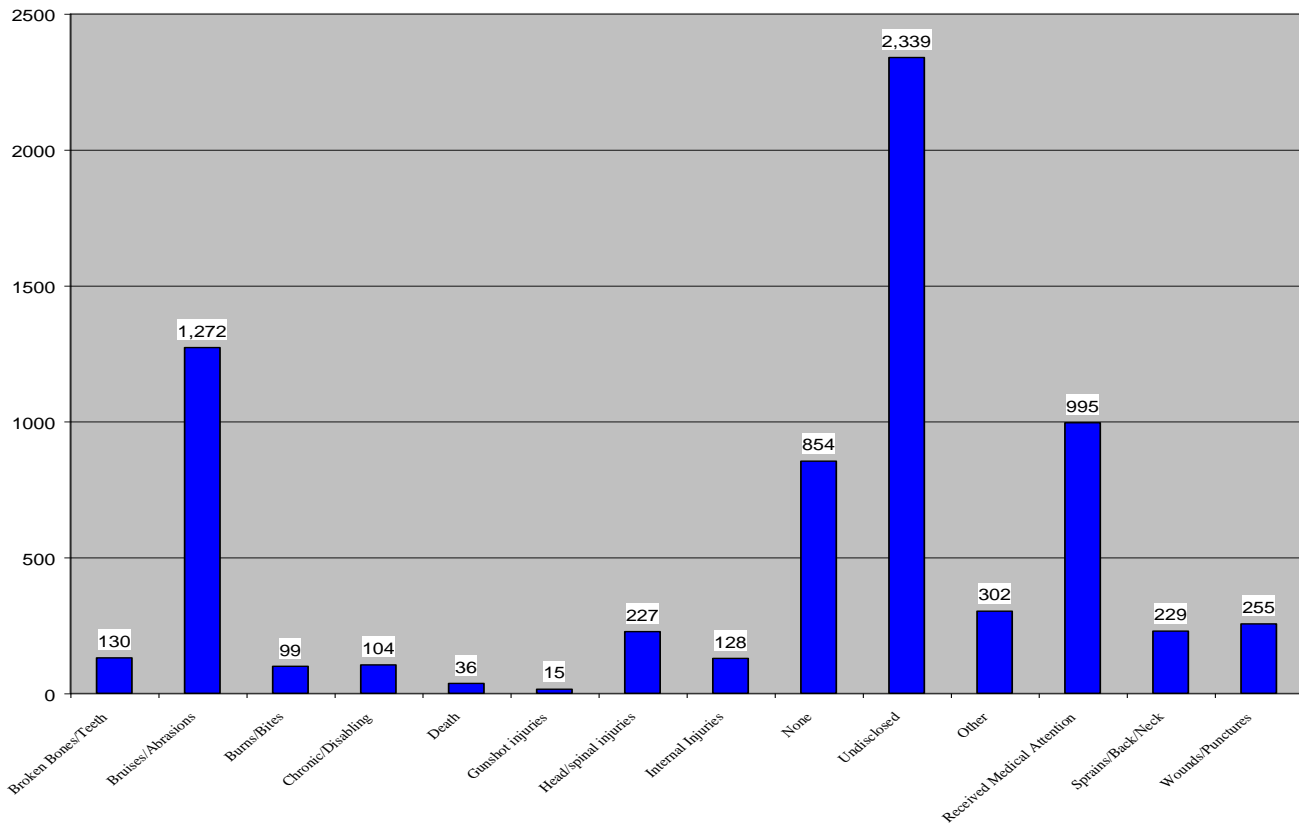
**Minor Child** – child accompanying adult • **Victim** – all ages • **Client Adult** – adult accompanying victim of any age

Primary Issues	Anchorage Mat-Su	Gulf Coast	Interior	Northern	Southeast	Southwest	Totals
<b>Domestic Violence</b>							
Client	445	155	122	89	197	149	1157
Minor Child	1427	602	401	175	480	242	3327
Victim	18	41	10	14	39	32	154
<b>Total</b>	1890	798	533	278	716	424	4638
<b>Sexual Assault</b>							
Client	17	4	2	3	5	6	37
Minor Child	339	34	43	28	47	69	560
Victim	108	12	3	0	10	4	137
<b>Total</b>	644	73	65	43	113	134	1072
<b>Child Sexual Assault</b>							
Client	37	2	0	0	7	10	56
Minor Child	124	7	5	10	21	60	227
Victim	297	16	3	2	9	45	372
<b>Total</b>	458	25	8	12	37	115	655
<b>Incest</b>							
Client	6	4	0	0	5	0	15
Minor Child	93	8	1	4	18	1	125
Victim	55	9	1	0	4	0	69
<b>Total</b>	154	21	2	4	27	1	209
<b>Crisis Intervention</b>							
Client	5	1	0	0	0	34	40
Minor Child	167	7	2	6	11	32	225
Victim	88	1	1	3	2	19	114
<b>Total</b>	260	9	3	9	13	85	379
<b>REGION TOTALS</b>	<b>3,406</b>	<b>926</b>	<b>611</b>	<b>346</b>	<b>906</b>	<b>759</b>	<b>6,953</b>

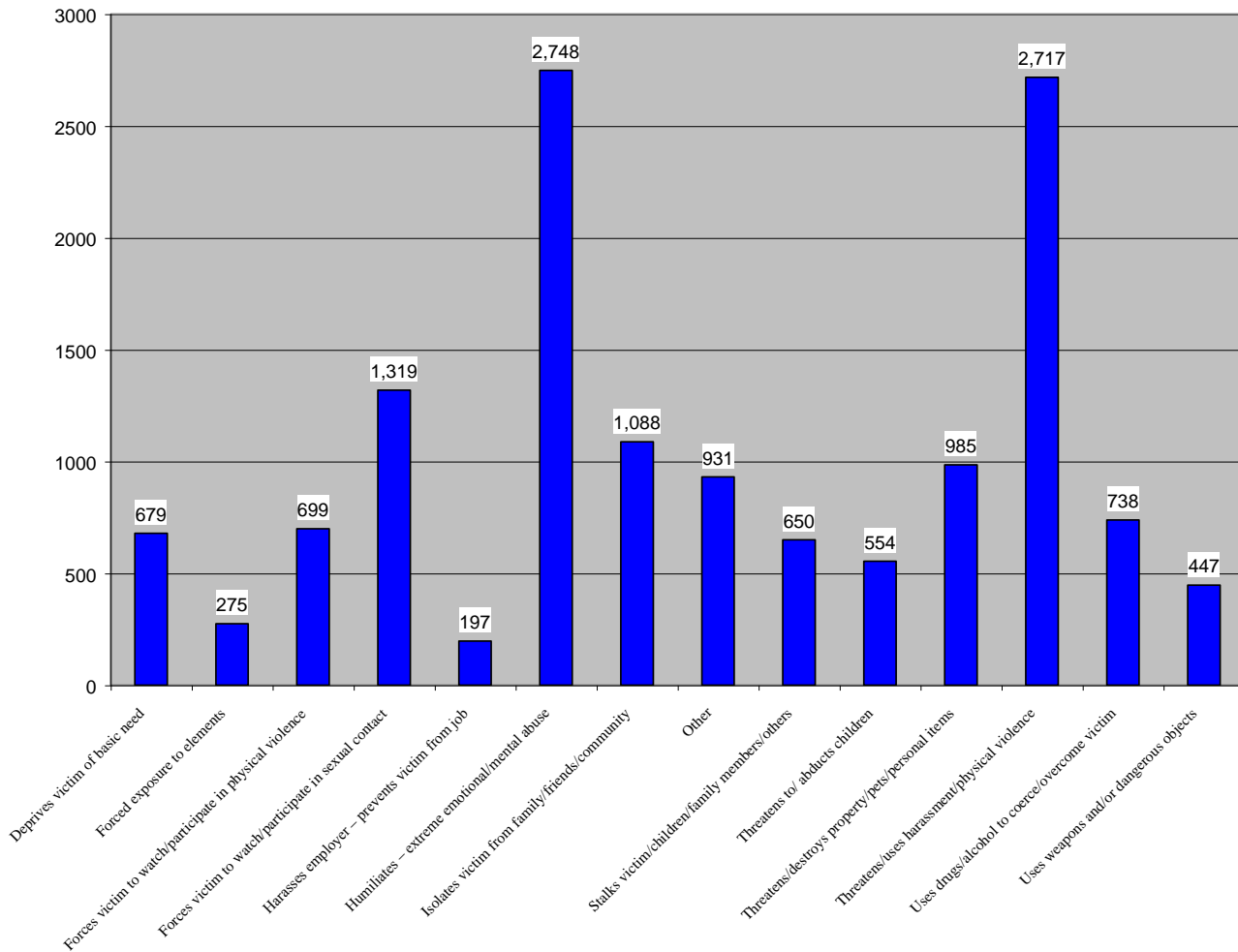
## Relationship of Victim to Perpetrator



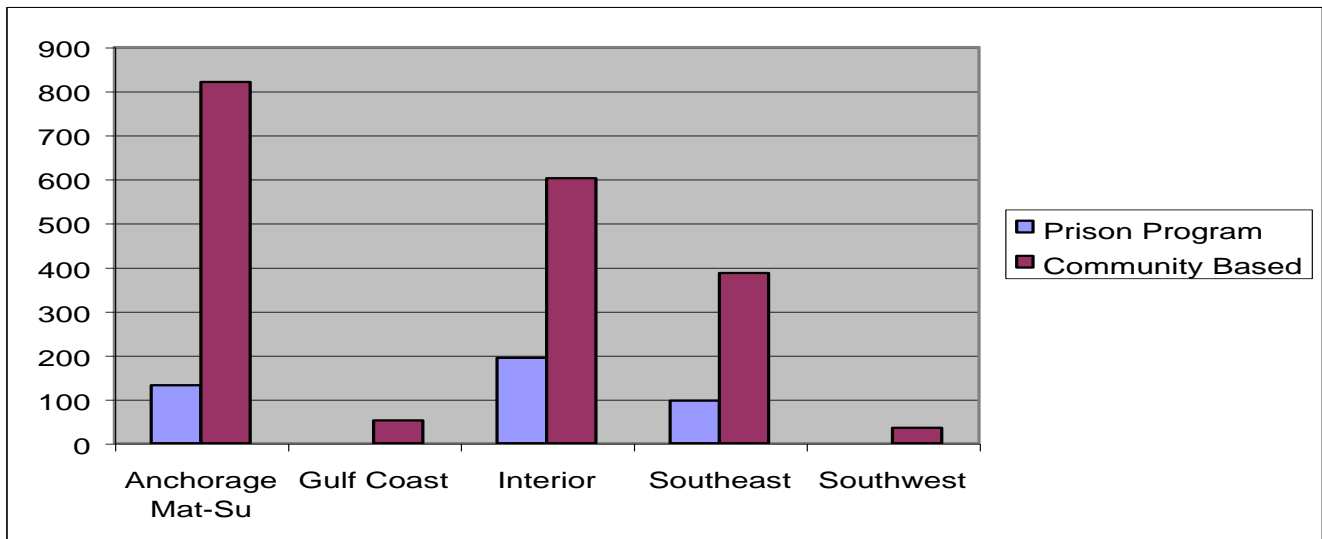
## Type of Physical Injury



## Type of Assault



## Perpetrator Incident by Region



## Funded Victim Services Programs

### **Anchorage**

Abused Women's Aid in Crisis  
100 West 13th Avenue  
Anchorage, AK 99501  
Phone: 279-9581  
Fax: 279-7244  
[www.awaic.org](http://www.awaic.org)  
Bed Capacity: 52

Alaska Women's Resource Center  
610 C Street, Suite 2A  
Anchorage, AK 99501  
Phone: 276-0528  
Fax: 279-6754  
Bed Capacity: No shelter

Standing Together Against Rape  
1057 West Fireweed Lane, Suite 230  
Anchorage, AK 99503  
Phone: 276-7279  
Fax: 278-9983  
[www.star.ak.org](http://www.star.ak.org)  
Bed Capacity: No shelter

Victims for Justice  
1057 West Fireweed Lane, Suite 101  
Anchorage, AK 99503  
Phone: 278-0977  
Fax: 258-0740  
[www.victimsforjustice.org](http://www.victimsforjustice.org)  
Bed Capacity: No shelter

### **Barrow**

Arctic Women in Crisis  
P.O. Box 69  
Barrow, AK 99723  
Phone: 852-0261  
Fax: 852-2474  
Bed Capacity: 8

### **Bethel**

Tundra Women's Coalition  
P.O. Box 2029  
Bethel, AK 99559  
Phone: 543-3455  
Fax: 543-3752  
[www.twcpeace.org](http://www.twcpeace.org)  
Bed Capacity: 17

### **Cordova**

Cordova Family Resource Center  
P.O. Box 863  
Cordova, AK 99574  
Phone: 424-5674  
Fax: 424-5673  
Bed Capacity: No shelter

### **Dillingham**

Safe and Fear-Free Environment  
P.O. Box 94  
Dillingham, AK 99576  
Phone: 842-2320  
Fax: 842-2198  
Bed Capacity: 21

### **Emmonak**

Emmonak Women's Shelter  
P.O. Box 207  
Emmonak, AK 99581  
Phone: 949-1434  
Fax: 949-1718  
Bed Capacity: 9

### **Fairbanks**

Interior Alaska Center for Non-Violent Living  
717 9th Avenue  
Fairbanks, AK 99701  
Phone: 452-2293  
Fax: 452-2613  
Bed Capacity: 46

**Homer**

South Peninsula Women's Service  
3776 Lake Street, Suite 100  
Homer, AK 99603  
Phone: 235-7713  
Fax: 235-2733  
Bed Capacity: building shelter

**Juneau**

Aiding Women in Abuse and Rape Emergencies  
P.O. Box 20809  
Juneau, AK 99802  
Phone: 586-6623  
Fax: 586-2479  
[www.juneau.com/aware](http://www.juneau.com/aware)  
Bed Capacity: 48

**Kenai/Soldotna**

Kenai/Soldotna Women's Resource and Crisis Center  
325 South Spruce Street  
Kenai, AK 99611  
Phone: 283-9479  
Fax: 283-5844  
[www.alaska.net/~wrcc](http://www.alaska.net/~wrcc)  
Bed Capacity: 32

**Ketchikan**

Women in Safe Homes  
P.O. Box 6552  
Ketchikan, AK 99901  
Phone: 225-0202  
Fax: 225-2472  
[www.wishorca.org](http://www.wishorca.org)  
Bed Capacity: 25

**Kodiak**

Kodiak Women's Resource and Crisis Center  
P.O. Box 2122  
Kodiak, AK 99615  
Phone: 486-6171  
Fax: 486-4264  
[www.peaceaction.org/kwrcc](http://www.peaceaction.org/kwrcc)  
Bed Capacity: 10

**Nome**

Bering Sea Women's Group  
P.O. Box 1596  
Nome, AK 99762  
Phone: 443-5491  
Fax: 443-3748  
[www.bswg.org](http://www.bswg.org)  
Bed Capacity: 14

**Palmer**

Alaska Family Resource Center  
403 South Alaska Street  
Palmer, AK 99645  
Phone: 746-4080  
Fax: 746-1177  
Bed Capacity: 20

**Seward**

Seaview Community Services  
P.O. Box 1045  
Seward, AK 99664  
Phone: 224-5257  
Fax: 224-7081  
Bed Capacity: No shelter

**Sitka**

Sitkans Against Family Violence  
P.O. Box 6136  
Sitka, AK 99835  
Phone: 747-3370  
Fax: 747-3450  
[www.safv.net](http://www.safv.net)  
Bed Capacity: 25

**Unalaska**

Unalaskans Against Sexual Assault and Family Violence  
P.O. Box 136  
Unalaska, AK 99685  
Phone: 581-1500  
Fax: 581-4568  
Bed Capacity: 4

**Valdez**

Advocates for Victims of Violence  
P.O. Box 524  
Valdez, AK 99686  
Phone: 835-2980  
Fax: 835-2980  
[www.alaska.net/~avv](http://www.alaska.net/~avv)  
Bed Capacity: 7



## Funded Community Batterer's Intervention Programs

### **Anchorage**

Abused Women's Aid in Crisis  
Male Awareness Program  
100 West 13th Avenue  
Anchorage, AK 99501  
Phone: 279-9581  
Fax: 279-7244  
[www.awaic.org](http://www.awaic.org)  
Bed Capacity: 52

### **Cordova**

Sound Alternatives  
Men's Non-Violence Program  
P.O. Box 160  
Cordova, AK 99574  
Phone: 424-8300  
Fax: 424-8645

### **Fairbanks**

Interior Alaska Center for Non-Violent Living  
717 9th Avenue  
Fairbanks, AK 99701  
Phone: 452-2293  
Fax: 452-2613

### **Homer**

South Peninsula Women's Service  
Domestic Violence Intervention Program  
3776 Lake Street, Suite 100  
Homer, AK 99603  
Phone: 235-7713  
Fax: 235-2733

### **Juneau**

Tongass Community Counseling Center  
222 Seward Street  
Juneau, AK 99801  
Phone: 586-3585  
Fax: 586-3241

### **Ketchikan**

Ketchikan Indian Corporation  
2960 Tongass Avenue, Fifth Floor  
Ketchikan, AK 99901  
Phone: 225-4061  
Fax: 247-4067  
[www.kictribe.com/social\\_services](http://www.kictribe.com/social_services)

### **Palmer**

Alaska Family Resource Center  
Family Violence Intervention Program  
403 South Alaska Street  
Palmer, AK 99645  
Phone: 746-4080  
Fax: 746-1177

### **Sitka**

Prevention & Treatment Service  
P.O. Box 1034  
Sitka, AK 99835  
Phone: 747-8994  
Fax: 747-6801

## Funded Prison Batterer's Intervention Programs

### **Fairbanks**

Interior Alaska Center for Non-Violent Living  
717 9th Avenue  
Fairbanks, AK 99701  
Phone: 452-2293  
Fax: 452-2613

### **Juneau**

Tongass Community Counseling Center  
222 Seward Street  
Juneau, AK 99801  
Phone: 586-3585  
Fax: 586-3241

### **Palmer**

Alaska Family Resource Center  
Family Violence Intervention Program  
403 South Alaska Street  
Palmer, AK 99645  
Phone: 746-4080  
Fax: 746-1177