

**COUNCIL ON DOMESTIC VIOLENCE  
AND SEXUAL ASSAULT**

**ANNUAL REPORT  
FOR  
FISCAL YEAR 2004**

**State of Alaska  
Department of Public Safety  
William Tandeske, Commissioner  
Barbara E. Mason, Executive Director**

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Cover Photo by Tim Workman

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# Introduction

Established within the Department of Public Safety, the Council on Domestic Violence and Sexual Assault plans and coordinates services to victims and families of domestic violence and sexual assault as well as to the perpetrators of domestic violence and sexual assault.

The Council, in coordination with authorities in the field of domestic violence and sexual assault develops, implements, maintains, and monitors crisis-intervention and prevention programs. This coordination includes providing emergency safe shelter, counseling, education/outreach services, and technical assistance to programs. The Council also works cooperatively with the Departments of Law, Education and Early Development, Public Safety, Health and Social Services, Corrections and other state agencies and community groups that are addressing the issues of domestic violence and sexual assault. The Council oversees, monitors, and coordinates existing services and develops expanded services and programs to meet the needs of victims of domestic violence, sexual assault, and other violent crimes.

The Council provides funding to 21 victim service programs and to 6 batterer intervention programs in Alaska. Victim service programs provide a full range of services to victims of domestic violence and sexual assault and their families. Programs provide 24-hour emergency support, safe shelter, childcare, counseling, employment information, housing information, legal information, long-range safety planning and accompaniment to medical care. Programs also work within their communities to affect systemic change for responding to victims of sexual assault and domestic violence. Batterer intervention programs provide intervention that is focused on victim safety and batterer accountability. These community-based and prison programs work in conjunction with the court system and adult probation and parole, as well as victim service agencies within their area.

The Council continues to work with victim's advocates, law enforcement, prosecution, corrections, batterer intervention program staff, and other important community agencies. Our objective is to increase reporting and safety for victims, to train all of those involved in the community response to victims of both sexual assault and domestic violence, and to hold batterer accountable for their violence. As well as providing funding for these comprehensive programs throughout the state, the Council has taken a lead role in the implementation of the Violence Against Women Act, and a number of other statewide coordination and strategic planning efforts.

Additional work needs to be done to provide victims with the long-term support that enables them to build their lives outside of the violent relationships and to provide increased services to children who are victims of sexual and physical abuse or who witness violence within their homes. Providing the necessary services to victims and working within the system to affect these changes are the most important aspects of the Council's work.

**A mother of four came to shelter after having been beaten and sexually assaulted by her live-in boyfriend. Since she had to leave her home she was unable to participate with her other family in fishing and subsistence harvest. However, this program has a subsistence net and a smokehouse, so were able to assist her in harvesting and preserving fish for the winter. Staff also took her and her children out berry picking several times, enabling them to put away nearly ten gallons of salmon, crow and blueberries for aqutuk (ah-goo-duck), or Eskimo ice cream.**

# Mission and Measures Statement

## The mission of CDVSA is threefold:

- To reduce the causes and incidence of domestic violence and sexual assault and to alleviate their effects.
- To provide leadership in meeting the needs of domestic violence and sexual assault victims.
- To help bring about social change to end societal violence.

## In order to address the mission and goals, CDVSA:

- Coordinates services with the Departments of Law, Education, Public Safety, Health and Social Services, and other state and community groups dealing with our identified population.
- Seeks funding from federal and state entities in order to fund programs that fit within the guidelines.
- Distributes funds through a Request for Proposals (RFP) process.
- Oversees and audits the funded programs as well as all state certified Batterer Intervention Programs (BIPS).
- Provides training on issues of domestic violence and sexual assault to government agencies and to communities.
- Uses a proprietary database to capture information from funded CDVSA programs.
- Conducts public meetings on a quarterly basis.

## Measures

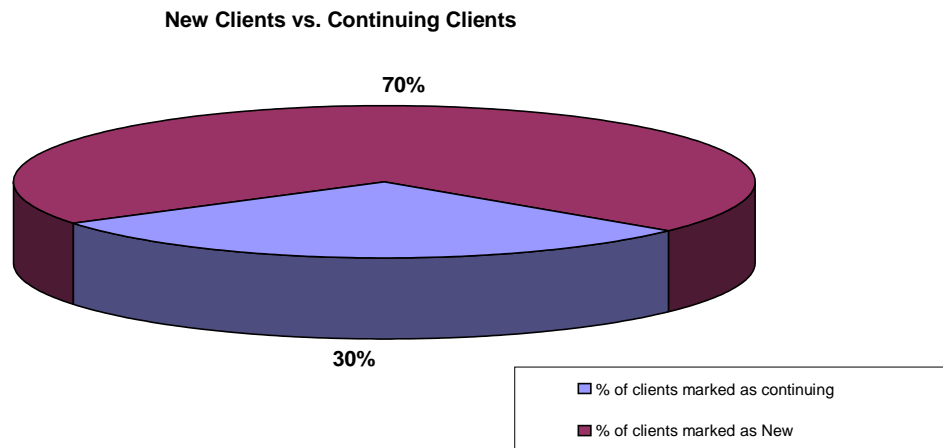
- The percentage of continuing clients.
- The percentage of the CDVSA's budget spent on prevention.
- The cost of shelter per night.
- The amount spent for and the percentage reduction in domestic violence and sexual assault compared to the amount spent for that purpose last year.
- The incidence of reported domestic violence and sexual assault cases.
- The number of homicides from domestic violence and sexual assault.

# Victim Services Data

On a monthly basis the Victim Service Programs submit data in order to capture information on their client base. From this database CDVSA can provide statistical information on client demographics.

The following pie chart shows the percentage of new clients and continuing clients.

- New clients are those that have not received services from the reporting provider in the past.
- Continuing clients reflect those that have used services from the reporting provider in the past.



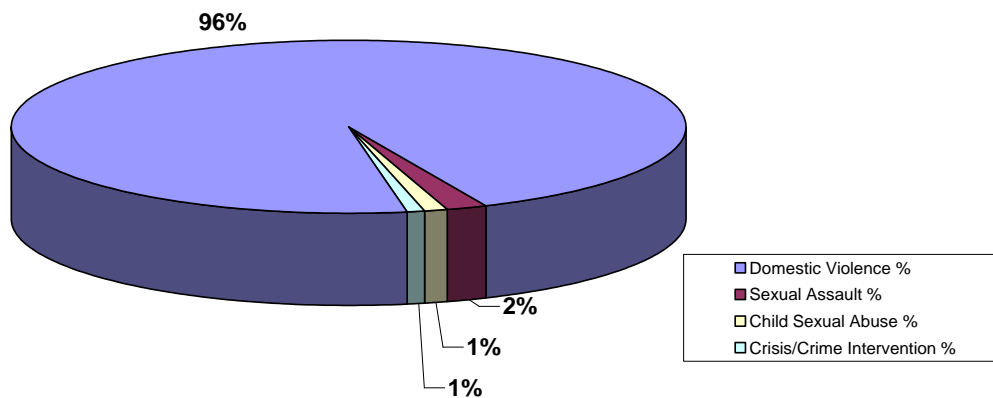
Victim Data		Domestic Violence %	Sexual Assault %	Child Sexual Abuse %	Crisis/Crime Intervention %	Total %
Total Victim incident Report Forms (blues)	<b>7372</b>	<b>68.86</b>	<b>9.85</b>	<b>10.34</b>	<b>7.46</b>	<b>96.51</b>
Total Victim Service Forms Entered (pinks)	<b>18874</b>					
% of clients marked as continuing	<b>28.10%</b>					
% of clients marked as new	<b>71.90%</b>					

Total number of incident reports will be smaller than the total number of victim services because, based on CDVSA's statistics, victims return to the service provider an average of 4.12 times to receive services.

This next pie chart shows unduplicated client incident reports.

- Unduplicated refers to individual client’s serviced versus the number of times the client used the service.
- Since making changes in a domestic violence situation is an individual process, it may take several visits to a victim service program to implement the information learned.

**Unduplicated Client Incident Reports FY04**



Victim Data		Domestic Violence %	Sexual Assault %	Child Sexual Abuse %	Crisis/Crime Intervention %	Total %
Unduplicated Client Count by Incidents (blues)	4811	96.1	2.0	1.0	0.9	100.0
Unduplicated Client Count by Services (pinks)	4580					
% of clients marked as continuing	29.68%					
% of clients marked as new	70.32%					

Total number of incident reports will be smaller than the total number of victim services because, based on CDVSA's statistics, victims return to the service provider an average of 4.12 times to receive services.



The following chart divides the clients out by region and type of crime. The Crisis Intervention category refers to all other crimes not covered in the other categories.

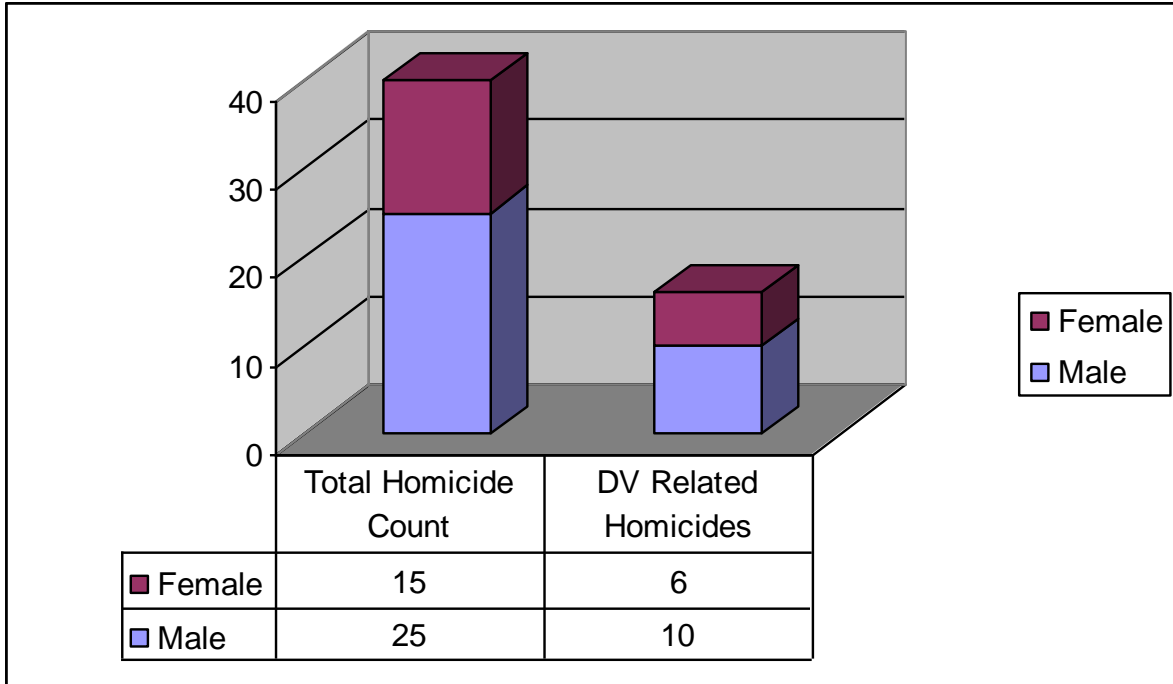
## Clients Served By Region

**Minor Child** - child accompanying adult • **Victim** - all ages • **Client Adult** - adult accompanying victim of any age

Primary Issues	Anchorage Mat-Su	Gulf Coast	Interior	Northern	Southeast	Southwest	Totals
<b>Domestic Violence</b>							
Client	277	32	27	9	22	47	414
Minor Child	327	130	151	154	252	250	1264
Victim	1182	739	341	391	425	387	1678
<b>Total</b>	<b>1786</b>	<b>901</b>	<b>519</b>	<b>554</b>	<b>699</b>	<b>684</b>	<b>5143</b>
<b>Sexual Assault</b>							
Client	92	6	1	0	4	13	116
Minor Child	3	1	10	1	5	12	32
Victim	308	33	41	42	45	57	148
<b>Total</b>	<b>403</b>	<b>40</b>	<b>52</b>	<b>43</b>	<b>54</b>	<b>82</b>	<b>674</b>
<b>Child Sexual Assault</b>							
Client	308	9	9	0	19	61	406
Minor Child	66	1	1	1	6	28	103
Victim	83	8	12	11	37	83	509
<b>Total</b>	<b>457</b>	<b>18</b>	<b>22</b>	<b>12</b>	<b>62</b>	<b>172</b>	<b>743</b>
<b>Incest</b>							
Client	171	1	1	0	0	2	175
Minor Child	9	0	0	0	0	0	9
Victim	71	1	0	0	0	1	184
<b>Total</b>	<b>251</b>	<b>2</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>3</b>	<b>257</b>
<b>Crisis Intervention</b>							
Client	53	18	0	6	4	16	97
Minor Child	0	14	0	4	2	22	42
Victim	170	133	2	9	9	88	139
<b>Total</b>	<b>223</b>	<b>165</b>	<b>2</b>	<b>19</b>	<b>15</b>	<b>126</b>	<b>550</b>
<b>Regional Totals</b>	<b>3120</b>	<b>1126</b>	<b>596</b>	<b>628</b>	<b>830</b>	<b>1067</b>	<b>7367</b>

**A client with a three-year history of documented abuse was in need of support through the sentencing of her former partner. Advocates worked with the district attorney’s office to encourage the judge to sentence the perpetrator as a “worst offender” with the permission of the victim. Advocates worked with the victim to write her victim impact statement and to have the strength to speak in court as to the horrors she and her children had experienced at his hands.**

## Total Homicides in Alaska FY'04



Total Number of Homicides in Alaska FY'04	<b>40</b>	
<b>Male</b>	<b>25</b>	<b>62.5%</b>
<b>Female</b>	<b>15</b>	<b>37.5%</b>
Total Domestic Violence Related Homicides In Alaska FY'04	<b>16</b>	
<b>Male</b>	<b>10</b>	<b>62.5%</b>
<b>Female</b>	<b>6</b>	<b>37.5%</b>

# Victim Service Programs

CDVSA provides funding for a number of victim service programs in order to address the needs of victims throughout the state of Alaska. The majority of the programs are crisis intervention programs for victims of domestic violence and sexual assault. The purpose of crisis intervention programs is to provide services, information and support to victims to enable them to make informed choices for themselves and their families.

The majority of violent crimes are between individuals that know each other; stranger violence is relatively infrequent. The relationship between the victim and the perpetrator complicates a victim's response to a crime that has been committed against them. A victim of stranger violence doesn't have a vested interest in protecting their perpetrator. Generally victims don't establish relationships with individuals who are always abusive. Their perpetrators can, at times, also be loving and caring. Because of this behavior, a victims may make excuses for their partner's criminal behavior and believe that their partner will change and no longer be abusive. Unfortunately for the victim, it is highly unlikely perpetrators will change their behavior unless there is some type of intervention. In addition, the relationship between the victim and the perpetrator usually means that there is an established pattern of abuse before the violent behavior even comes to the attention of the legal system. It is interesting to note that for victims, the crisis time may not be the most dangerous incident they have experienced; it may just be the last incident.

Programs that work with victims have an understanding of these dynamics and recognize that the victim's ability to make changes in their situation is a process that may take time. The shelters address the needs of domestic violence, sexual assault, child abuse and victims of other violent crimes.

There are currently sixteen shelter programs funded by CDVSA. The shelter programs provide a variety of services, which may include: shelter, crisis intervention, advocacy, legal advocacy, children's services, case management, education, information and referral, counseling, and support groups. Most of the shelters are located in a regional hub community and provide outreach services to the rural communities in their catchment area, which can be as small as three villages or as large as 56. Outreach to these communities includes establishing safe houses within a village, working with the community leaders, and providing education and training.

There are three victim advocacy programs that provide counseling and advocacy for victims of crime. Two of these have worked with the villages in their area to set up safe houses for the protection of victims. The third also provides a full array of counseling services for women in the areas of pregnancy, health, parenting, career development and training.

There is one sexual assault/abuse program that offers a statewide toll free number to victims. This program also provides crisis intervention, safety, medical support, police and court accompaniment, children's services, information and referral, individual counseling, support groups, and educational presentations for schools and community organizations.

The last, but not least of the programs that receive funds from CDVSA specializes in serving and advocating for co-victims of homicide victims (family members, friends, co-workers and neighbors) and victims of other violent crimes (felony assault, robbery, and burglary). They provide crisis intervention, grief support and education, advocacy, court accompaniment, information and referral, and private memorial services for victims of homicide.

**A 16-year-old Native girl in a rural community had been drinking with peers, was sexually assaulted and left beside her home half-dressed. Family members contacted the agency. The rural advocate went out to the village and worked with the victim and her mother for nearly a year. The advocate provided counseling, support, information and referrals. The advocates served as a liaison between the victim and the District Attorney's office to ensure the victim understood of her rights and the legal process. The advocate assisted the victim and family with completion of crime victim compensation forms to finance relocation. The advocate also assisted with referral to services and support available in the new community. The advocate remains in monthly telephonic contact with the victim, who reports that she has since enrolled in school, found a job and is happy.**

## **Victim Service Programs Catchment Area**

To best serve the victims in the State of Alaska each Victim Service Program has a catchment area. This provides availability, safety, resources and services to the victims across the state. The following is a map showing the locations of the Victim Service Programs and their catchment area.

**A 23-year-old woman, with ties to a native village in the program's service area, had two young children and resided in another state. The woman's spouse was reported to be violently abusive. The woman's mother periodically received calls and information of abusive incidents that would occur. She was growing more fearful for the health and safety of her daughter and grandchildren, and contacted the program's rural advocate. The interaction with program staff, financial and other support from local family members resulted in divorce and change of domicile to Alaska. The victim worked closely with SPWS. Goals were identified and applications for educational financial assistance through the local university and foundations were completed. The victim has nearly attained a degree. She and her children are safe and happy. The victim was recently interviewed and parts of her story were published in a local newspaper.**

## **LIST OF CITIES AND VILLAGES IN CATCHMENT AREA**

### **Alaska Family Services – Palmer**

Palmer, Wasilla, Lazy Mountain, Butte, Sutton, Chickaloon, Glacier View, Lake Louise, Knik, Big Lake, Meadow Lakes, Houston, Willow, Caswell, and Trapper Creek

### **Advocates for Victims of Violence – Valdez**

Tatitlek, Chitina, Kenny Lake, Copper Center, Glenallen, Nelchina, Tazlina, Gulkana, Gakona, Christochina, Tolsona, and Valdez

### **Abused Women’s Aid in Crisis - Anchorage**

Anchorage, Eagle River, and Girdwood

### **Aiding Women from Abuse and Rape Emergencies - Juneau**

Juneau, Haines, Skagway, Hoonah, Tenakee Springs, Gustavus, Pelican, Elfin Cove, Yakutat, and Klukwan

### **Arctic Women In Crisis – Barrow**

Anatuvuk Pass, Atqas, Kaktovik, Nuiqsut, Pt. Hope, Pt. Lay, and Wainwright

### **Alaska Women’s Resource Center – Anchorage**

Anchorage Bowl Area, and Eagle River

### **Bering Sea Women’s Group – Nome**

Brevig Mission, Diomedes, Elim, Gambell, Golovin, Koyuk, St. Michael, Savoonga, Shaktoolik, Shishmaref, Stebbins, Teller, Unalakleet, Wales, and White Mountain

### **Cordova Family Resource Center – Cordova**

Cordova, Chenega, Icy Bay, and Tatitlek

### **Emmonak Women’s Shelter - Emmonak**

Emmonak,, Alakanuk, Nunam Iqua, Koylik, and Mountain Village

### **Interior Alaska Center for Non-Violent Living – Fairbanks**

Fairbanks, Telida, Tetlin, Tok, Tokotna, Venetie, Arctic Village, Shageluk, Stevens Village, Takotna, Tanacross, Tanana, Nikolai, Northway, Nulato, Rampart, Ruby, Lake Minchumina, Manley, McGrath, Medfra, Minto, Nenana, Holy Cross, Hughes, Huslia, Kaltag, Koyukuk, Fort Yukon, Loudon, Galena, Grayling, Healy Lake, Canyon Village, Dot Lake, Eagle, Evensville, Alatna, Anvik, Beaver. Allakaket, and Dendun Gwich'in

### **LeeShore Center – Kenai**

Kenai, Soldotna, Nikiski, Sterling, Kasilof, Clam Gulch, Hope, Cooper Landing, Ridgeway, and Moose Pass

### **Kodiak Women’s Resource and Crisis Center – Kodiak**

Kodiak Island Borough, Kodiak, Chiniak, Akhiok, Larsen Bay, Karluk, Old Harbor, Port Lions, and Ouzinkie

### **Safe and Fear-Free Environment – Dillingham**

Dillingham, Aleknagik, Chignik, Egegik, Ekuk, Goodnews Bay, Igiugig, Iliamna, Ivanof Bay, King Salmon, Levelock, Manokotak, Naknek, New Stuyahok, Newhalen, Nondalton, Pedro Bay, Pilot

Point, Platinum, Port Alsworth, South Naknek, Togiak, Ugashik, Port Heiden, Twin Hills, Chignik Lake , Chignik Lagoon, Ekwok, and Clarks Point

**Sitkans Against Family Violence – Sitka**

Sitka, Kake, and Angoon

**Seaview Community Services – Seward**

Seward, Chenega Bay, Moose Pass, Cooper Landing, and Hope

**South Peninsula Women’s Services – Homer**

Homer, Kachemak City, Nikolaevsk, Ninilchik, Anchor Point, Seldovia, Nanwalek, Port Graham, Voznesenka, Razdolna, Kackemak, and Dolina

**Standing Together Against Rape - Anchorage**

Statewide toll-free hotline

**Tundra Women’s Coalition – Bethel**

Bethel, Alakanuk, Chefornak, Chevak, Crooked Creek, Eek, Emmonak, Goodnews Bay, Hooper Bay, Kaltag, Kongiganak, Kotlik, Kwigillingok, Napakiak, Napaskiak, Nunapitchuk, Oscarville, Pilot Station, Red Devil, Scammon Bay, Sheldon’s Point, Sleetmute, St. Mary’s, Stony River, Tununak, Tuntutuliak, Billmoores, Hamilton, Napaimute, Paimuit, Akiachak, Akiak, Aniak, Atmautuak, Chuathbaluk, Georgetown, Kalakag, Kasigluk, Kipnuk, Kwethluk, Lime Village, Marshall, Mountain Village, Newtok, Nightmute, Pitka’s Point, Patinum, Quinhagak, Russian Mission, Toksook Bay, Tuluksak, Chuloonqwick, Ohogamuit, and Umkumuit

**Unalaskan’s Against Sexual Assault and Family Violence - Unalaska**

Dutch Harbor, Adak, Atka, Nikolski, Sand Point, King Cove, Akutan, Cold Bay, Nelson Lagoon, St. Paul, and St. George

**Victims For Justice – Anchorage**

Anchorage

**Women In Safe Homes – Ketchikan**

Ketchikan, Metlakatla, Petersburg, Wrangell, Craig, Thorne Bay, Saxman, and Port Protection

## **Victim Programs Outreach Services**

Since it is not possible to have shelters in every village, all the victim service programs provide some outreach services to those in their catchment area. It is considered outreach if there is a formalized system in place to contact the village on a regular basis. The purpose of the outreach is to work with the village community to provide training, resources, and information to address the issues of violence in their community.

**A woman from a small and distant village had been a witness to an assault and reported it to the State troopers. Shortly thereafter, two men broke into her home in the dark and beat her for telling the police, saying that she better recant. After crisis call and advocacy assistance from the program, she decided to stay in the village and not back down. We were able to put her in touch with two volunteers in her home village who had received crisis intervention and advocacy training and who agreed to provide victim support.**



## **LIST OF CITIES AND VILLAGES RECEIVING OUTREACH SERVICES**

### **Alaska Family Services – Palmer**

Wasilla, Big Lake, Willow, and Trapper Creek

### **Advocates for Victims of Violence – Valdez**

Tatitlek, Chitina, Kenny Lake, Copper Center, Glenallen, Nelchina, Tazlina, Gulkana, Gakona, and Christochina

### **Aiding Women from Abuse and Rape Emergencies – Juneau**

Juneau, Haines, Skagway, Hoonah, Tenakee Springs, Gustavus, Pelican, Elfin Cove, Yakutat, and Klukwan

### **Arctic Women In Crisis – Barrow**

Anatuvuk Pass, Atqas, Kaktovik, Nuiqsut, Point Hope, Point Lay, and Wainwright

### **Bering Sea Women’s Group – Nome**

Brevig Mission, Diomede, Elim, Gambell, Golovin, Koyuk, St. Michael, Savoonga, Shaktoolik, Shishmaref, Stebbins, Teller, Unalakleet, Wales, and White Mountain

### **Cordova Family Resource Center – Cordova**

Chenega and Tatitlek

### **Emmonak Women’s Shelter – Emmonak**

Emmonak, Alakanuk, Nunam Iqua, Kotlik, and Mountain Village

### **Interior Alaska Center for Non-Violent Living – Fairbanks**

Delta Junction, Dot Lake, Tok, and Minto

### **LeeShore Center – Kenai**

Kenai, Soldotna, Nikiski, Sterling, Kasilof, Clam Gulch, Hope, Cooper Landing, Ridgeway, and Moose Pass

### **Kodiak Women’s Resource and Crisis Center – Kodiak**

Kodiak Island Borough, Kodiak, Chiniak, Akhiok, Larsen Bay, Karluk, Old Harbor, Port Lions, Ouzinkie, Womens Bay, and Coast Guard Base

### **Safe and Fear-Free Environment – Dillingham**

Aleknagik, Chignik, Goodnews Bay, Iliamna, King Salmon, Manokotak, Naknek, New Stuyahok, Newhalen, Nondalton, Pedro Bay, Pilot Point, Platinum, Port Alsworth, South Naknek, Togiak, Port Heiden, Twin Hills, Chignik Lake , Chignik Lagoon, Ekwok, and Clarks Point

### **Sitkans Against Family Violence – Sitka**

Kake, Angoon, and Port Alexander

### **South Peninsula Women’s Services – Homer**

Homer, Kachemak City, Nikolaevsk, Ninilchik, Anchor Point, Seldovia, Nanwalek, Port Graham, Voznesenka, Razdolna, Kackemak, and Dolina

**Tundra Women's Coalition – Bethel**

Alakanuk, Chefornak, Chevak, Crooked Creek, Eek, Emmonak, Goodnews Bay, Hooper Bay, Kaltag, Kongiganak, Kotlik, Kwigillingok, Napakiak, Napaskiak, Nunapitchuk, Oscarville, Pilot Station, Red Devil, Scammon Bay, Sheldon's Point, Sleetmute, St. Mary's, Stony River, Tununak, Tuntutuliak, Billmoores, Hamilton, Napaimute, Paimuit, Akiachak, Akiak, Aniak, Atmautuak, Chuathbaluk, Georgetown, Kalakag, Kasigluk, Kipnuk, Kwethluk, Lime Village, Marshall, Mekoryuk, Mountain Village, Newtok, and Nightmute, Pitka's Point, Patinum, Quinhagak, Russian Mission, Toksook Bay, Tuluksak, Chuloonawick, Ohogamuit, Umkumuit, Seldovia, Nanwalek, and Port Graham

**Unalaskan's Against Sexual Assault and Family Violence – Unalaska**

Dutch Harbor, Adak, Atka, Nikolski, Sand Point, King Cove, Akutan, Cold Bay, Nelson Lagoon, St. Paul, and St. George

**Victims For Justice – Anchorage**

Anchorage

**Women In Safe Homes – Ketchikan**

Ketchikan, Metlakatla, Petersburg, Wrangell, Craig, Thorne Bay, Saxman, and Port Protection

**A client who had been in an abusive relationship for 18 years began working with a shelter program. The victim's partner had been arrested multiple times for assault III & IV. She was in need of safe shelter, ongoing advocacy, and a source of income. Advocates worked with her to secure housing, including appealing an AHFC decision to deny housing because of her past abuse; assisted her in completing her paperwork and getting approved for Social Security Disability; supported her through the process of a trial in which her partner was found guilty of violating the restraining order, and; assisted her in putting together a case plan on which she continues to work.**

# Victim Service Programs

## Anchorage

### Abused Women's Aid in Crisis

100 West 13th Avenue  
Anchorage, AK 99501  
Phone: 279-9581  
Fax: 279-7244  
[www.awaic.org](http://www.awaic.org)  
Bed Capacity: 52

### Alaska Women's Resource Center

610 C Street, Suite 2A  
Anchorage, AK 99501  
Phone: 276-0528  
Fax: 279-6754  
[www.awrconline.org](http://www.awrconline.org)  
Bed Capacity: No shelter

### Standing Together Against Rape

1057 West Fireweed Lane, Suite 230  
Anchorage, AK 99503  
Phone: 276-7279  
Fax: 278-9983  
[www.star.ak.org](http://www.star.ak.org)  
Bed Capacity: No shelter

### Victims for Justice

1057 West Fireweed Lane, Suite 101  
Anchorage, AK 99503  
Phone: 278-0977  
Fax: 258-0740  
[www.victimsforjustice.org](http://www.victimsforjustice.org)  
Bed Capacity: No shelter

## Barrow

### Arctic Women in Crisis

P.O. Box 69  
Barrow, AK 99723  
Phone: 852-0261  
Fax: 852-2474  
Bed Capacity: 8

## Bethel

### Tundra Women's Coalition

P.O. Box 2029  
Bethel, AK 99559  
Phone: 543-3455  
Fax: 543-3752  
[www.twcpeace.org](http://www.twcpeace.org)  
Bed Capacity: 17

## Cordova

### Cordova Family Resource Center

P.O. Box 863  
Cordova, AK 99574  
Phone: 424-5674  
Fax: 424-5673  
Bed Capacity: No shelter

## Dillingham

### Safe and Fear-Free Environment

P.O. Box 94  
Dillingham, AK 99576  
Phone: 842-2320  
Fax: 842-2198  
Bed Capacity: 21

## Emmonak

### Emmonak Women's Shelter

P.O. Box 207  
Emmonak, AK 99581  
Phone: 949-1434  
Fax: 949-1718  
Bed Capacity: 9

## Fairbanks

### Interior Alaska Center for Non-Violent Living

717 9th Avenue  
Fairbanks, AK 99701  
Phone: 452-2293  
Fax: 452-2613  
[www.ptialaska.net/~women/Wic-ca.html](http://www.ptialaska.net/~women/Wic-ca.html)  
Bed Capacity: 46

### Homer

#### South Peninsula Women's Service

3776 Lake Street, Suite 100  
Homer, AK 99603  
Phone: 235-7713  
Fax: 235-2733  
Bed Capacity: 10

### Juneau

#### Aiding Women in Abuse and Rape Emergencies

P.O. Box 20809  
Juneau, AK 99802  
Phone: 586-6623  
Fax: 586-2479  
[www.juneau.com/aware](http://www.juneau.com/aware)  
Bed Capacity: 48

### Kenai/Soldotna

#### The LeeShore Center

325 South Spruce Street  
Kenai, AK 99611  
Phone: 283-9479  
Fax: 283-5844  
[www.alaska.net/~leeshore/](http://www.alaska.net/~leeshore/)  
Bed Capacity: 32

### Ketchikan

#### Women in Safe Homes

P.O. Box 6552  
Ketchikan, AK 99901  
Phone: 225-9474  
Fax: 225-2472  
Bed Capacity: 25

### Kodiak

#### Kodiak Women's Resource and Crisis Center

P.O. Box 2122  
Kodiak, AK 99615  
Phone: 486-6171  
Fax: 486-4264  
Bed Capacity: 10

### Nome

#### Bering Sea Women's Group

P.O. Box 1596  
Nome, AK 99762  
Phone: 443-5491  
Fax: 443-3748  
Bed Capacity: 14

### Palmer

#### Alaska Family Services

403 South Alaska Street  
Palmer, AK 99645  
Phone: 746-4080  
Fax: 746-1177  
[www.akfrc.org](http://www.akfrc.org)  
Bed Capacity: 20

### Seward

#### Seaview Community Services

P.O. Box 1045  
Seward, AK 99664  
Phone: 224-5257  
Fax: 224-7081  
Bed Capacity: No shelter

### Sitka

#### Sitkans Against Family Violence

P.O. Box 6136  
Sitka, AK 99835  
Phone: 747-3370  
Fax: 747-3450  
[www.safv.net](http://www.safv.net)  
Bed Capacity: 25

### Unalaska

#### Unalaskans Against Sexual Assault and Family Violence

P.O. Box 36  
Unalaska, AK 99685  
Phone: 581-1500  
Fax: 581-4568  
Bed Capacity: 4

### Valdez

#### Advocates for Victims of Violence

P.O. Box 524  
Valdez, AK 99686  
Phone: 835-2980  
Fax: 835-2981  
[www.alaska.net/~avv](http://www.alaska.net/~avv)  
Bed Capacity: 7

# Batterer Intervention Programs

## **Batterer Intervention Programs**

While the legal definition of battering varies from state to state, much work has been done by batterer intervention service providers. As programs are developed, so is a philosophy of service and a deeper understanding of the issue. There has been a nationally accepted definition established by these intervention providers. This definition states that battering is a constellation of physical, sexual, and psychological abuses that may include physical violence, intimidation, threats, emotional abuse, isolation, sexual abuse, manipulation, the use of children, economic coercion, and the assertion of male privilege (such as making all major family decisions, or expecting the woman to perform all household duties). It is important to note that some of these behaviors are not considered "illegal".

Requiring batterers to attend intervention programming as a condition of probation or as a consequence of committing the crime of domestic violence is becoming an integral part of many communities' response to domestic violence. While these programs have been developed to affect change, it must be understood that they cannot be expected to deter domestic violence in isolation. A strong coordinated criminal justice response is also needed. The combined impact of arrest, incarceration, adjudication, and enrollment in a state certified batterer intervention program sends a strong message to batterers about their responsibility for their abusive behavior. A systemic response is required to effectively impact the rate of domestic violence. This response must insure a victim's safety, in addition to establishing cooperation between the courts, probation and the batterer intervention programs.

In Alaska, this work is well on its way. Through the efforts of a statewide batterer/offenders committee, these definitions have been adopted for Alaska and are being used by programs. Regulations that provide structure for developing comprehensive batterer intervention programs are in place, and community multi-disciplinary teams are developing stronger responses to domestic violence. Batterer intervention programs are being implemented in a number of communities.

To date, thirteen programs have been approved. These programs vary in approach although the primary goals of victim safety and batterer accountability are maintained.

Batterer intervention programs are not available in all communities around the state; nevertheless, each community is working to create strong, coordinated and

effective responses to domestic violence. Providing as many avenues as possible to address the issue of domestic violence remains a CDVSA priority.

### **Prison Batterer Intervention Programs**

In addition to the community-based batterer intervention programs, the Council works with the Department of Corrections to provide batterer intervention programs in two prisons in Fairbanks and Palmer. While there are limitations - the amount of time an offender spends in the program due to changes in their status or transfers - these programs are an important step in beginning the process of addressing the batterer's violence.

## **Batterer Intervention Programs**

In FY'04 the BIP Programs submitted 322 incident reports. This number reflects new clients. Not all of the certified unfunded programs submit incident reports.

As can be seen by the following map, there are many areas of the state that do not have BIPs available.

# Batterer Intervention Programs

## Community Batterer Intervention Programs – Funded

### Fairbanks

#### Interior Alaska Center for Non-Violent Living

717 9<sup>th</sup> Avenue  
Fairbanks, AK 99701  
Phone: 452-2293  
Fax: 452-2613  
[www.ptialaska.net/~women/Wicca.html](http://www.ptialaska.net/~women/Wicca.html)

### Ketchikan

#### Ketchikan Indian Corporation

2960 Tongass Ave., Fifth Floor  
Ketchikan, AK 99901  
Phone: 225-4061  
Fax: 247-4061

### Homer

#### South Peninsula Women's Service

3776 Lake St., Suite 100  
Homer, AK 99603  
Phone: 235-7712  
Fax: 235-2733

### Palmer

#### Alaska Family Services

403 South Alaska Street  
Palmer, AK 99645  
Phone: 746-4080  
Fax: 373-0640

## Prison Batterer Programs – Funded

### Fairbanks

#### Interior Alaska Center for Non-Violent Living

717 9<sup>th</sup> Avenue  
Fairbanks, AK 99701  
Phone: 452-2293  
Fax: 452-2613  
[www.ptialaska.net/~women/Wicca.html](http://www.ptialaska.net/~women/Wicca.html)

### Palmer

#### Alaska Family Services Family Violence Intervention Program

403 South Alaska Street  
Palmer, AK 99645  
Phone: 746-4080  
Fax: 373-0640



## Batterer Intervention Programs – Non-Funded

### Dillingham

#### Bristol Bay Area Health Corporation

Alternatives to Violence  
The Men's Program  
P.O. Box 130  
Dillingham, AK 99576  
Phone: 842-1230  
Fax: 842-5174

### Juneau

#### **Juneau Batterer's Accountability Program**

P.O. Box 20809  
Juneau, AK 99802  
Phone: 586-6623

### Sitka

#### Sitka Counseling and Prevention Services

**VISION Program**  
514 Lake Street Suite C  
Sitka, AK 99835  
Phone: 747-8994  
Fax: 747-6801

### Kenai/Soldotna

#### LeeShore Center **Central Peninsula Batters' Intervention Program**

325 Spruce Street  
Kenai, AK 99611  
Phone: 283-9479  
Fax: 283-5844

#### The Recovery Connection (LLC)

502 A Overland Ave.  
Kenai, AK 99611  
Phone: 335-5660  
Fax: 335-5661

### Fairbanks

#### Life Education Action Program

P.O.Box 82842  
Fairbanks, AK 99708  
Phone: 452-2473  
Fax: 452-6903

### Port Graham

#### Men Entering New Dimension

P.O. Box 5527  
Port Graham, AK 99603  
Phone: 284-2227  
Fax: 284-2222

### Anchorage

#### Men and Women Center

600 Cordova St., Ste 3  
Anchorage, AK 99501  
Phone: 272-4822  
Fax: 272-6395

#### The Recovery Connection (LLC)

500 Muldoon Road, Ste 9  
Anchorage, AK 99504  
Phone: 332-7660  
Fax: 332-7661

### Palmer

#### Alaska Family Resource Center **Family Violence Intervention Program**

403 South Alaska Street  
Palmer, AK 99645  
Phone: 746-4080  
Fax: 373-0640

## Other CDVSA Funded Programs

### DEPARTMENT OF SAFETY TRAINING PROGRAM

#### DPS TRAINING PROGRAM

With the use of funds from CDVSA, Alaska State Troopers (AST) accomplished the following activities during FY'04:

- Funds a Program Coordinator in partnership with AST. The Program Coordinator is one of the lead law enforcement trainers in the state specific to domestic violence, sexual assault and stalking.
- Sponsored the attendance of approximately 18 law enforcement officers to the National College of District Attorney's annual conference on domestic violence.
- Sponsored two Sexual Assault Response Team/ Sexual Assault Nurse Examiner (SART/SANE) conferences (Fairbanks and Kenai). In addition, AST coordinated a third SART conference with Easter Aleutian Tribe in Sand Point. Each SART/SANE is 44 hours long.
- Co-sponsored the DV Fatality Review Team conference with the National DV Fatality Review Team Initiative. This conference was extremely timely and relevant due the passage of the new domestic violence fatality review team legislation.
- Re-printed the information for victims of domestic violence booklet. This is the information that law enforcement officers are required by law to provide victims. New information on the Office of Victims' Rights was added to the booklet along with information on initial appearances.
- The Program Coordinator continues to work collaboratively with tribal governments on the issue of domestic violence and sexual assault.
- The Program Coordinator networks with DOL, Victim Services Programs, ACS, AITC and the Chiefs of Police in municipal departments.

## ADMINISTRATIVE OFFICE OF THE COURTS

### COURT PROGRAM

With FY'04 STOP VAWA funds, administered by CDVSA, the Alaska Court System provided several services for the courts system.

- The VAWA grant provides travel expenses for judges and employees to attend domestic violence workshops. Funds are also used to pay for domestic violence experts to teach at the annual magistrate and clerk conferences.
- These funds also provide civil language interpreters to individuals in civil restraining order hearings, which enables parties and witnesses who lack command of the English language to access the civil protection order process.

## DEPARTMENT OF CORRECTIONS

Department of Corrections also receives funds from VAWA. The Division of Probation and Parole provides a variety of services with these funds.

- The grant pays for a Victim Service Coordinator who administers the Victim Information and Notification Everyday (VINE) program. The VINE program provides a toll-free number that a victim can call to receive an inmate's current location and tentative release date. Victims may also register to receive an automated notification when an inmate is released, transferred, escapes, is placed in a work release facility, transferred to another jurisdiction, or dies while in custody. The VINE system is anonymous and confidential.
- The Division also provides oversight of the Anchorage Probation Restitution/Minimum bank. This bank consists of approximately 50 offenders that are on minimum supervision, but still owe restitution to their victims. A Criminal Justice Technician confirms that the Permanent Fund Dividend applications are submitted by the offenders and the PFD payments are assigned to pay restitution to the victims through the Department of Law or the Clerk of Court.

## DEPARTMENT OF LAW

The VAWA funding allows the Department of Law (DOL) to continue a proactive response to prosecution of all violent crimes against women that is embodied in its protocols, training, and involvement in statewide and local coordination efforts. Better trained prosecutors and victim witness paralegals will enhance the overall quality of the Criminal Division response to violence against women. Effective prosecution can have a measurable effect on a safer community for women and on the community as a whole. To this end DOL maintains the statewide Victim Witness Coordinator position that provides oversight of victim witness services in order to more effectively enable the department to address the needs of victims of domestic violence, sexual assault, and stalking. The duties of the position include;

- Ensuring compliance with Alaska statutes requiring notification of all criminal proceedings.
- Assisting with recruitment and hiring of division victim witness paralegals.
- Chairing the monthly victim witness paralegal teleconferences.
- Coordinating the annual statewide district attorney and victim witness paralegal conference.
- Maintaining a resource library.
- Working on committees to collaborate agency efforts to improve services to victims of domestic violence, sexual assault and stalking.

## TRIBAL-STATE FORUMS ON DOMESTIC VIOLENCE

The CDVSA is the lead agency for an innovative, collaborative project to improve local responses to domestic violence by providing training to community-based first responders in rural Alaska. The CDVSA was awarded a U.S. Department of Justice grant to support the two-year project. State partners include the Alaska State Troopers, Department of Law, Alaska Court System, Alaska Network on Domestic Violence and Sexual Assault, and the Alaska Inter-Tribal Council.

- The forums bring together law enforcement officers, human service, health and behavioral health care providers, judges, magistrates, prosecutors, victim advocates, tribal council members and members of the faith community to build skills and encourage the cross-cultural communication needed to develop locally based ways to address victim safety and offender accountability.

- The trainings provide resources and information about the dynamics of family violence, relevant state laws and appropriate responses to isolated village first responders and encourage regional networking. Participants explore the interconnection of chemical dependency and family violence and the impact of witnessing domestic violence on children, and work with the trainers to identify local challenges and solutions.
- Four two-day Tribal-State Forums on Domestic Violence were held between May and November 2004 in Dillingham, Barrow, Fairbanks and Kodiak. A total of 248 people from 56 rural communities and Alaska native villages were trained in 2004.

### **Victims for Justice (VFJ)**

Victims for Justice specializes in serving and advocating for co-victims of homicide victims (family members, friends, co-workers and neighbors) and victims of other violent crimes (felony assault, robbery, and burglary). VFJ helps co-victims and victims cope with trauma and grief, ensures that rights of victims are not ignored within the judicial system, and advocates for changes that will make a balanced justice system. The services that VFJ offers include crisis intervention, specialized grief education, advocacy & support assistance, court accompaniment, community education, information & referral, and remembrance ceremonies.

### **SAFE HAVENS**

CDVSA in collaboration effort with Cook Inlet Tribal Council Inc., the Alaska Court System, and Abused Women's Aid in Crisis, have implemented the only court-ordered supervised visitation center in the state. Often the risk of violence increases for victims of violence after separation. Abusive partners often use visitation and exchange of children as an opportunity to inflict additional emotional, physical, and/or psychological abuse on victims and their children. The purpose of the visitation center is to provide victims of domestic violence, sexual assault, child abuse, or stalking with an option to exchange children with the non-custodial parent and have access to supervised visitation in a safe and supportive environment.

## Alaska Network of Domestic Violence and Sexual Assault (ANDVSA)

The ANDVSA provides several important services with the grant funds they receive from CDVSA. These programs include;

- The Immigration & Refugee Services Program (IRSP) in Anchorage is a statewide legal advocacy service for immigrant victims of DV/SA. The IRSP is a non-profit program in Alaska that provides immigration legal assistance to low-income victims. From July 2003-June 2004, IRSP provided information and legal advocacy to 159 immigrant victims of DV/SA with discretionary VAWA funding. The IRSP works closely with DV/SA programs throughout Alaska providing advice and support to immigrant clients and also providing intensive training on immigration legal issues and cultural competency to program staff.
- The Continuing Legal Education (CLE) Conference titled “The Impact of Domestic Violence on Your Legal Practice,” is presented in cooperation with the Alaska Bar Association. This conference is a statewide continuing legal education training on domestic violence and family law for attorneys in Alaska. In 2004, 47 people attended this two-day CLE, which is the ANDVSA’s main training and recruitment vehicle for volunteer attorneys. Of those 47 in attendance, 22 are currently volunteering for the Pro Bono Program and 5 are new volunteers. This valuable CLE not only provides valuable training for attorneys on domestic violence, but recruits volunteer attorneys to take child custody or divorce cases for victims of DV/SA who would otherwise not volunteer for the program.
- Pro Bono Program Information & Referral Hotline (I&R line) is a hotline that staffed by attorney’s that offers victims an opportunity to call with questions about legal issues. Responses from advocates and women utilizing the I&R line for assistance have been overwhelmingly positive. The I&R line provides a valuable resource for victims needing brief legal assistance.
- The Legal Advocacy Conference is an important and effective annual training conference for new and continuing legal advocates. Topics are selected based on advocates’ requests, changes in the law and problem areas. Speakers include nationally recognized trainers, as well as many presenters from within Alaska.

# FY'04 Accomplishments

## Denali Commission

### Denali Commission

The Denali Commission in FY'04 received congressional direction to allocate \$5 million toward the upgrade and construction of shelters for victims of domestic violence. As of January 2005, \$3.87million has been committed to repair/renovation or new construction projects pending demonstration of sustainability. Through a partnership with the State of Alaska including the CDVSA under the Department of Public Safety and the Department of Health and Social Services (A-DHSS) Facilities Division, a proposal for the remaining FY04 funding and the FY05 funding is in discussion.

## New Database

The new CDVSA database is a product of Bowman Internet Systems called ServicePoint. ServicePoint is a web-based application allowing service providers and coalitions to manage real-time client, service and resource data. The database is designed to log clients, services, assessments, referrals and much more. This extremely flexible and customizable system will meet CDVSA's data needs far into the future. It offers state of the art data security not offered by other applications. This application is capable of generating reports on every data element gathered, unlike the former MS-Access based system.

The short term goal is to have a database that is stable, reliable, and accurate. The priority was to build a user-friendly system so that data entry staff with each service provider could not only enter their own client data, but could also edit that data to make corrections in the database when necessary. This will improve the accuracy and completeness of the information stored in the database. It will also allow each service provider to retrieve client data and build reports as needed, unlike our current MS-Access database.

Using ServicePoint eliminates all of the quantity limitations CDVSA has had to deal with in the past. All stability and reliability issues are a thing of the past because of the nearly infinite amount of space to store data on a server. Another benefit of using ServicePoint is that we no longer need to furnish service providers with computers or have custom software installed before they can enter or access client data. ServicePoint can be accessed from any computer with an internet connection, as long as the user has been provided a login ID and a password. This means data can be entered, and reports generated, from any computer within an agency, as long as it has an internet connection. Unlike our current database,

ServicePoint eliminates all risk of data loss due to a service providers computers crashing or through human interference.

Data elements can be added or removed as part of an evolutionary process. We are no longer stranded by a database system that's unable to be changed to suit the need. Nearly all changes can be made at anytime by the database administrator. The days of CDVSA being held hostage by a software programmer are gone as well. ServicePoint and its maker, Bowman Internet Systems, have technical support staff available whenever help is needed.

One long term goal is the ability to extract information that will show trends over time. By evaluating trend data we will be able to better plan for the future service needs of all Alaskans affected by violence, not just those affected by domestic violence or sexual assault.

Another long term goal is data sharing. ServicePoint will provide us with the ability to share meaningful aggregate data with agencies and individuals outside of our current scope of service and funding providers. We feel this is an important planning tool that, alone, has the potential of allowing CDVSA to work more effectively with any social service provider or funding source.

The ability to report accurate real time, unduplicated, statistical information will be an enormous benefit to CDVSA, as well and many other agencies who contact us regularly requesting information.

ServicePoint was brought online and put into service on January 1, 2005. Switching to a new data collection system will allow CDVSA to provide more accurate reports by this time next year.

### **Quarterly Reports On-Line**

In an effort to make fulfillment of the CDVSA's reporting requirements more accessible for programs, all quarterly and year-end reporting forms were posted on CDVSA's webpage for easy download. This gives the programs flexibility in completing their reports, as they can access the forms at their leisure, rather than waiting for CDVSA staff to send copies of the reports at the beginning of each reporting period.

### **Wasilla Child Sex Abuse Trooper**

CDVSA funded an innovative approach in addressing the needs of child sex abuse victims, by funding a Trooper position housed in the Wasilla Police Department. This position is for a dedicated experienced Trooper to investigate Sex Abuse of a Minor (SAM) cases. Experience and a through understanding of the issue of Sexual Assault of Minor cases promotes good casework and minimizes the trauma to the victims. Because of the strong link between domestic violence and child abuse, this Trooper would also be the liaison with the domestic violence and sexual assault programs in the community.



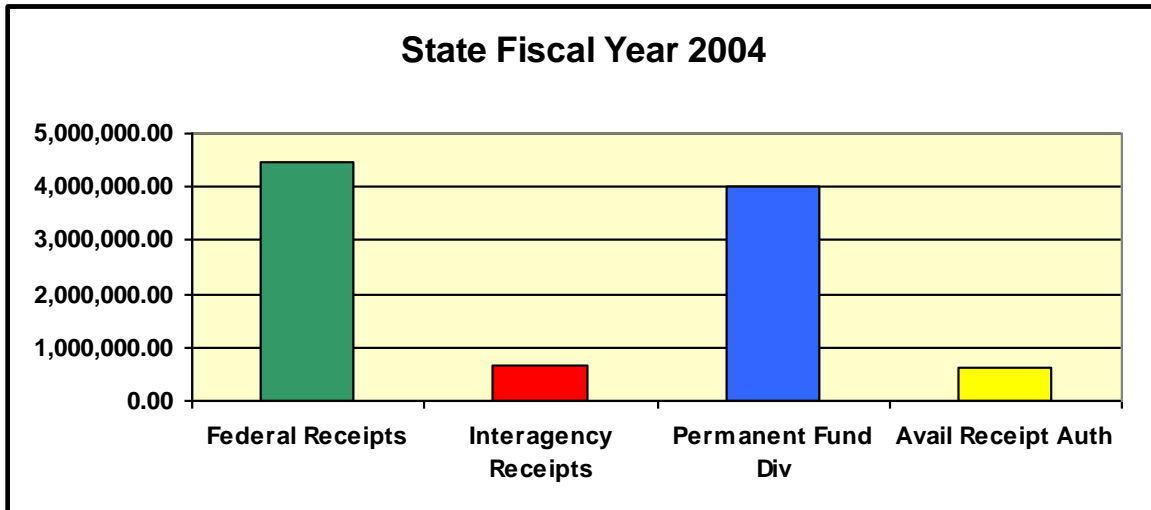
## **Tundra Women's Coalition**

With VAWA STOP Grant funds from CDVSA, the Tundra Women's Coalition was able to:

- Provide clothing and resource kits for on-call advocates to use for sexual assault victims.
- Purchase a new microscope for evidence collection and documentation.
- Provide advanced sexual assault training for the Sexual Assault Team.

# Funding Sources

## CDVSA FUNDING SOURCES



- Federal Receipts \$4,452,958
- Interagency Receipts \$668,937
- Permanent Fund Dividend \$4,003,400
- Authorized Receipts \$604,105
  
- **Total \$9,729,400**

## FEDERAL FUNDING SOURCES

### Family Violence Prevention Services Act (FVPSA)

FVPSA provides federal funding to all states. This funding is used to fund domestic violence programs throughout Alaska. All programs receiving these grants provide shelter and/or related assistance to victims of domestic violence and their children. These programs operate shelter facilities that are staffed around the clock and provide a full spectrum of services. These services include basic food and immediate shelter, crisis intervention, counseling and medical/legal/personal advocacy.

## **Victims of Crime Act (VOCA)**

VOCA authorizes financial compensation for victims of crime and financial support to state and local agencies that provide services to crime victims. This fund is an U.S. Treasury account generated entirely by the fines and penalties levied against criminals convicted of federal crimes. As such, the amount available in this fund can vary greatly from year to year.

The CDVSA awards the majority of this funding directly to programs that provide services to victims of domestic violence, sexual assault and other violent crimes.

## **Violence Against Women Act (VAWA)**

In 1994, Congress passed VAWA, which serves to improve the national response to domestic violence and sexual assault. VAWA combines a series of federal sanctions and initiatives as well as national, state, and local resources to improve the response to crimes against women. These funds are delineated to four specific areas: prosecution, law enforcement, victim services and discretionary. In April 1995, Governor Knowles designated the CDVSA as the lead agency for the coordination and management of VAWA funds for the State of Alaska.

## **Grants to Encourage Arrest (GTEA) Training Program**

GTEA encourages jurisdictions to treat domestic violence as a serious violation of criminal law. The GTEA also promotes mandatory or pro-arrest policies as an effective domestic violence intervention that is part of a coordinated community response. Arrest should be one element in a comprehensive criminal justice system response to hold offenders accountable and enhance victim safety.

## **Safe Havens: Supervised Visitation and Safe Exchange Program**

The Safe Havens program is a supervised visitation and safe exchange grant put out by the Department of Justice. It provides an opportunity for communities to support the supervised visitation and safe exchange of children, by and between parents, in situations involving domestic violence, child abuse, sexual assault, or stalking. Visitation and exchange services provided through the Supervised Visitation Program should reflect a clear understanding of the dynamics of domestic violence, sexual assault, stalking, the impact of domestic violence on children, and the importance of holding offenders accountable for their actions.

## **INTER - AGENCY FUNDS**

### **Department of Health and Social Services (DHSS)**

Each year the DHSS provides funds to CDVSA in three areas for special projects. These funds are: Sexual Assault Prevention (SAP), Rape Prevention and

Education (RPE), Temporary Assistance for Needy Families (TANF), and Behavioral Health Alcohol Grant. These funds are dedicated for victim service programs.

**Department of Corrections (DOC)**

The DOC provides CDVSA dedicated funds to administer the Batterer Intervention and the Prison Batterer Intervention Programs.

**PERMANENT FUND DIVIDEND (PFD)**

Each year the Legislature allocates a portion of the PFD funds for CDVSA Administrative costs and Victim Service Programs

**CDVSA Goals**

The Council will continue to provide leadership on the issues of sexual assault and domestic violence in the upcoming fiscal year. The main goal for CDVSA is to work on developing a five year plan. This goal would entail reviewing the current programs and systems in place to address the issues of violence in the State of Alaska and identifying gaps in service.